Central to our existence as Christians and certainly to our profession as Lutherans is the article by which the church stands or falls: the doctrine of justification. Sinners are unable to escape from an eternity of damnation except through faith in the atoning work of Jesus Christ, God’s only-begotten Son and the world’s only Savior. The holy life of Jesus and his sacrificial death were vicarious in nature, exchanging the righteousness of Christ for our sins as he carried them to the cross. This is the chief news from God’s Word intended for all people, even though all do not believe this news and obtain eternal life. Christ’s redemptive work is universal, translating *objectively* into a declaration of forgiveness for every inhabitant, regardless of whether it is believed or not (Romans 4:5). The resurrection of our Lord sealed this fact (Romans 4:25).

The picture often used by pastors is God’s reservoir of redeeming love for the world. God has ordained and put into action an aqueduct system: the means of grace, Word and sacrament. The gospel—whether preached, taught, or read; whether connected with water baptisma]ly or attached to the simple elements at the Lord’s Table where the Savior’s flesh and blood are tendered—is potent in conveying the water of life, Christ’s forgiveness of sins. For the gospel to energize a spiritually dead soul the law also needs to be proclaimed; without it, the sinner does not understand the desperate need for a gospel rescue.\footnote{August Pieper: “Law and gospel must always be proclaimed in combination with each other; they must not be torn apart from each other. We must never proclaim one of them alone, as something to use independently for God’s purposes, i.e., for conversion and sanctification, without the other being sufficiently proclaimed. The law in and of itself is God’s Word, and the gospel part of that same Word. Yet neither is God’s Word without the other, just as half a man is not a whole man.” *The Wauwatosa Theology*, II, ed. Curtis Jahn (Milwaukee: Northwestern Publishing House, 1997), 53.}

God the Holy Spirit has bound himself to dealing with us sinners this way. He has revealed no other way for piping the water of life. “[O]ur gospel came to you not simply with words, but also with power, with the Holy Spirit, and with deep conviction” (1 Thessalonians 1:5). Using a conduit for conveying forgiveness and the promise of eternal life in Christ, the Spirit takes from the reservoir and goes to work in the houses of the world community: he effects faith in the hearts of sinners as he so desires (Isaiah 55:11). Many hear the gospel and do not believe the message (Romans 10:16), but for those who do—entirely by God’s grace—the reservoir yields its blessed *objective* results in a *subjective, personal* manner! Peter explained to those gathered at the home of Cornelius: “All the prophets testify about him (Christ) that everyone who believes in him receives forgiveness of sins through his name” (Acts 10:43).

The apostle Peter lets us know that by God’s grace through faith in Christ we all have been made special people who have a purpose: “to declare the praises of him who called us out of darkness into his wonderful light” (1 Peter 2:9). Within an established universal priesthood of all believers, Gods wants us all—pastors, teachers, missionaries, lay members, fathers and mothers in the home, every Christian—to play a part in shining the brilliant light of the Gospel of Jesus Christ on those who yet live under the pall of spiritual doom and gloom. What a challenge we have before us! So many do not care to engage in conversations about God and religion. Of
course, what should we expect from those who unknowingly are captives of Satan? But what a blessing it is when another soul is brought out of darkness into the light! And from there, who knows how God will then use the witness of that new Christian to touch the life of another. We love to see the ripple effect. In his Galatians commentary, Dr. Luther expresses the evangelistic attitude of every person who possesses the certitude of salvation as found only in the merits of Christ. The believer, he says, exclaims, “There is nothing I want more than to make His Gospel known to the world and to convert many people.”

But God has done more. He has, along with this universal priesthood of all believers, instituted the public ministry of the Word (Ephesians 4, Romans 10:15, etc.). This is for the good of God’s church so that the aqueduct of word and sacrament flows forth for the spiritual strengthening of God’s people (Hebrews 10:25) and for a concerted and focused effort to carry out the Lord’s great commission to the world (Matthew 28:19-20). Our two synods, WELS and ELS, know that both sword and trowel are necessary—defending God’s Word in all its teachings (especially rightly dividing law and gospel) and building up the church as the light of Christ’s gospel is proclaimed to those who already believe and to those still living in spiritual darkness.

The Evangelical Lutheran Synod in recent years has—as most of you know—experienced and weathered a controversy concerning the doctrine of the public ministry. You graciously have asked this ELS presenter to provide you with an update and to share with you the recently adopted (2005) “Public Ministry of the Word.” You also may be wondering how this study in the Evangelical Lutheran Synod impacts—if at all—relations with WELS.

Permit me, first of all, to give you some background information on the ELS. Many of you may not be so familiar with its history. Especially in the case of the ministry controversy, some of the synod’s history explains why and how this subject experienced the kind of tension it did.

**A Brief History of the Evangelical Lutheran Synod**

*From Southern Wisconsin to Mankato, MN*

Two annual dates—decades apart—define the origin of what today is called the Evangelical Lutheran Synod. These are the years of 1853 and 1918. A group of Norwegian Lutheran forefathers met October 3-7, 1853, in southern Wisconsin and formed the predecessor church body that impacted greatly the scriptural theology and church polity of the present day ELS. This church body was simply known as the Norwegian Synod. The ELS today often is described as a re-organization of the old Norwegian Synod. Doing so demonstrates a strong connection to the pure theological moorings that once characterized the early years of the Norwegian Synod as it was led by the likes of men such as the Rev. H. A. Preus, the Rev. Jakob Aal Ottesen, and the Rev. Ulrik V. Koren. The ELS also treasures the bond of confessional unity that had developed between the pioneers of the Norwegian Synod and other confessional Lutheran leaders in America, such as Dr. C. F. W. Walther of the Missouri Synod and Dr. Adolf Hoenecke of the Wisconsin Synod. In 1872 the Norwegian Synod joined in official doctrinal fellowship with the Wisconsin Synod and the Missouri Synod through the formation of the Evangelical Lutheran Synodical Conference.

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1 LW 26:379.
2 Luther Valley Church: located to the north and west of Beloit, Wisconsin.
A controversy erupted in the 1880s that would play a significant role in the life story of the ELS. The doctrine of election, a scriptural teaching intended to convey the certitude that a sinner’s salvation depends only on God’s grace in Christ, came under attack. Scripture teaches clearly that every aspect and detail of salvation for sinners (the electing done by God from eternity, the redeeming work of Christ, the coming to faith in time through Word and Sacrament, the preservation of faith, and the final transportation of the Christian to eternal life) depends on God’s mercy alone and not on any merit in man (Titus 3:5; John 15:16). Some theologians, however, taught erroneously that God predestined individuals to eternal life in view of (in the sense of because of) faith in Christ, which God foresaw they would have. This doctrinal error attributed God’s election of the individual not completely to God’s grace but to some quality inside the sinner.

In 1890 a new church body (the Anti-Missourian Brotherhood, which became the United Church) formed when nearly one third of the pastors and congregations of the Norwegian Synod sided with the false teachers on election. “Whereas in 1886, the Synod consisted of 193 pastors, 723 congregations, and 143,885 souls; three years later it numbered 138 pastors, 512 congregations, and 93,891 souls.” In years following, the Norwegian Synod recouped its membership losses through active mission work.

While the Norwegian Synod boldly took its stand on doctrine in 1890, less than thirty years later it would find itself drawn into a merger where the former group, known as the United Church, was an active participant. In 1917 the large Norwegian Lutheran Church in America (NLCA) was formed by three Norwegian bodies (the United Church, the Hauge Synod, and the Norwegian Synod) comprising a total membership of 474,715 baptized souls in 3,009 congregations and served by 1,031 pastors. The old election error had resurfaced, but this time the vast majority of pastors and laity in the Norwegian Synod were open to compromise due in large measure to a national wave of merger mania. As expected, however, there was some resistance to this particular ecumenical endeavor.

A remnant of thirteen pastors and their congregations refused to enter the merger. This small group of confessing Lutherans was convinced that participating in such a union would mean yielding to the error that a sinner can to a degree cooperate with God in influencing his own election and/or conversion. So, at Lime Creek Lutheran Church, rural Lake Mills, Iowa, on June 14, 1918, a new “little synod” of Norwegian Lutherans was organized (or, “reorganized”) under the name, Norwegian Synod of the American Evangelical Lutheran Church. The name was changed to Evangelical Lutheran Synod at the 1957 convention in order to reflect a more diverse (read: Deutsch) membership and the synod’s Gospel outreach. The Lime Creek assembly, meager by worldly standards, stood mightily on God’s Word, as also encouraged by President Bjug Harstad in his reference to the prophet Jeremiah: “Stand in the way and see, and ask for the old paths, where the good way is, and walk in it; then you will find rest for your souls” (6:16).

The Lord graciously blessed the efforts and the organization of the Lime Creek gathering. The operation of Lutheran elementary schools was a priority for the ELS founders. “It often has been pointed out that of the fourteen Christian day schools which existed at the time of the Merger in 1917, the only schools which continued their existence were in the reorganized

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5 See the chart on Norwegian Lutheranism in America between 1846-1917: Appendix VI.
8 A document called Opgjor (Settlement) was used in the merger. It contained language that allowed two views of election to stand side by side – election by God’s grace alone or election in view of one’s faith.
synod.” With the purchase of Bethany Lutheran College, Mankato, MN, in 1927, the new synod had its operational base for its Gospel efforts in education and missions. In 1946 a seminary was established on the Bethany campus.

New challenges in the area of doctrine and practice presented themselves for the ELS. When the Lutheran Church—Missouri Synod (LCMS), a catalyst in the founding of the synod,” Oberwesel, Germany. Today the CELC consists of twenty member churches and one associate, totaling approximately 450,000 souls.

Mission work—both home and foreign—receives much attention in the ELS. In 1968, after years of cooperating in foreign work through the efforts of the Synodical Conference, the ELS undertook the development of its own foreign mission in Lima, Peru. Besides the ongoing work in Peru (also in the Amazona region), the synod currently is working in world missions in the countries of Chile, India, and South Korea. Through the 2009 acquisition of Thoughts of Faith, Inc., a church-related mission organization founded in 1979, the ELS also promotes Gospel outreach in Ukraine, Latvia, and the Czech Republic.

The 2005 convention adopted an initiative known as Lutheran Schools of America (LSA). Goals for LSA include assisting congregations in establishing Lutheran classical elementary education schools, providing curriculum resources, and promoting LSA schools as Gospel-outreach opportunities for the congregations in their communities.

Today the ELS counts 131 congregations in its membership, having 19,945 baptized souls under its care. The synod’s clergy roster includes the names of 163 men.

Twenty-six Lutheran elementary schools and preschools, served by 94 teachers, are found throughout the synod. The ELS headquarters is located on its Bethany Lutheran College and Seminary campus at 6 Browns Court, Mankato, MN 56001.

In concluding his yeoman historiography for the synod’s jubilee, the late Rev. Theodore Aaberg offered this cogent remark: “If the Synod’s membership can be characterized in the future, as it has been in the past, by a people who continue in Jesus’ Word, labor to do His will, and commit all their cause to Him in confident trust, the Evangelical Lutheran Synod will, under God, continue to be what it has been in the past, ‘A City Set on a Hill.’”

The Evangelical Lutheran Confessional Forum

Due to the Synodical Conference breakup, formally occurring with its dissolution in 1967, the ELS and WELS looked for a way to strengthen ties with each other and to “give outward expression to the unity of spirit.” The leadership of the two synods met on November 9 ELS Synod Report 2003, 64.
10 The newly established ELS rejoined this conference in 1920. The Norwegian Synod temporarily had removed itself not for confessional reasons, but so as not to disrupt unnecessarily the Synodical Conference as it had to battle its Election Controversy.
12 ELS and WELS pulled out in 1963. The Slovak Synod and the LCMS dissolved the organization in 1967, when the Slovak Synod became a district of the LCMS.
13 ELS Synod Report 1965, 45, Resolution 1.
10, 1966, in a preliminary meeting to discuss organizing a forum whereby joint interest in confessional Lutheran theology would continue and ideas could be shared in areas of missions and education. The first meeting of the Evangelical Lutheran Confessional Forum took place on April 19, 1967, in Milwaukee, WI. The following resolution on the nature and work of the Forum was adopted:

Be it resolved, that the objectives of this forum shall be
a) to manifest in a tangible and practical way the unity of faith and confession, which exists between the two bodies and to strengthen each other in our endeavor to remain faithful to the Holy Scriptures and the Lutheran Confessions, especially necessary in a day of increasing doctrinal indifferences and confessional laxity.

b) to execute the above stated purpose in an orderly and beneficial manner, four fields of church activity are proposed as areas in which joint activity between the two synods might be explored to a greater degree. They are: a) Administration, b) Doctrine, c) Missions, and d) Education.14

Originally the Forum held annual meetings. At its sessions in 1980 the membership of the Forum agreed to gather biennially. A possible reason for the change may be indicated in the fact that the ELS Doctrine Committee and the WELS Commission on Inter-Church Relations began assembling face-to-face each year. From both the Forum meetings in the 1980s and the joint DC-CICR meetings, steps were taken to organize an international fellowship of churches known as the CELC (Confessional Evangelical Lutheran Conference). These opportunities for personal interaction among the leaders of ELS and WELS have brought considerable blessings in cementing confessional unity and in the fervent resolve to spread the life-saving gospel of our Lord Jesus Christ.

Addressing Doctrinal Concerns

The ELS, as with the WELS, enjoys unity among its clergy and member congregations in profession of doctrine. One should expect this from any church taking its name from the great reformer, Dr. Luther. The mark of a genuine Lutheran synod is commitment to Scripture alone as the source and norm (norma normans) of all doctrine and the determination to practice accordingly. Furthermore, since this mark includes sounding a clear trumpet, the writings of the Lutheran Confessions serve as the correct exposition (norma normata) of what God’s Word teaches.15

The history of Lutheranism demonstrates, however, that mouth and pen assent to Scripture and the Lutheran Confessions often ring hollow. As we in America painfully are aware, this is most noticeable on our side of the pond where synods and religious organizations tend to proliferate like dandelions on the ecclesiastical landscape. Gospel Reductionism, presumably

15 “What does it mean, then, to interpret Scripture according to the confessions? It means simply that the Lutheran confessional writings are the definition of how the Lutheran Church interprets Scripture. Each individual, pastors and teachers of the church particularly, is obligated to compare the teachings of the Scripture and the confessional writings. And if they find that, according to their lights, the Lutheran Bekenntnisschriften are NOT a correct understanding or exegesis of Scripture, they are free, nay, obligated, to declare that. But thereby, they also declare that they are something other than Lutheran.” E. Teigen, “The Quia Subscription to the Confessions,” Lutheran Synod Quarterly, Vol. 49, No. 4 (December 2009): 275.
first labeled as such by Dr. J. W. Montgomery in 1966, affects so much of what popularly passes for Lutheranism. In light of this vigorous trend to redefine what makes a “confessional Lutheran,” there is a need to delineate clearly what a quia subscription to the Lutheran Confessions entails and—when necessary—to address dogmatically certain teachings of Scripture that our Lutheran reformers did not see the need to address but clearly upheld.

We think here of the cooperation between ELS, WELS and other members of the CELC in producing the excellent 1993 doctrinal booklet entitled, “The Eternal Word: A Lutheran Confession for the Twenty-First Century, Article I, Holy Scripture.” The CELC Theological Commission, entrusted with authoring the document, led with this explanation: “There is a need for a statement on Scripture as we enter into the twenty-first century. In the first place, there is no comprehensive statement on Scripture in the Lutheran Confessions. The inspiration of Scripture was not in controversy at the time of the Reformation…. The situation has changed since the days of the Lutheran Confessions. Most churches today do not accept the Bible as God’s inerrant Word…. A statement on Scripture will fill a great need at this time.”

Resolution of Doctrinal Questions in the ELS

Inside each synod, as also inter-synodically, we recognize the same need for clarification if and when questions on doctrine threaten the unity we profess. We cite some examples in post-Synodical Conference times: “Theses on the Church and Ministry,” WELS, 1969; “Statement on the Lord’s Supper,” WELS, 1981; “Scriptural Principles of Man and Woman Roles,” WELS, 1993; and the “Theses Concerning the Doctrine of Church and Ministry,” ELFK, 2001.

When a church body feels the need to first formulate and then adopt a doctrinal statement, it does so with the full understanding that drafting statements on doctrine and assenting to them—which we do by vote—is in keeping with Scripture and the Lutheran Confessions (1 Peter 3:15; 2 Corinthians 4:13; John 8:31, 32; FC SD, rule and norm; Ap IV, 193). The infrequent occasions for “new” doctrinal statements occur because we are resolved to “make every effort to keep the unity of the Spirit through the bond of peace” (Ephesians 4:3). The apostle Paul also wrote these words: “I appeal to you, brothers, in the name of our Lord Jesus Christ, that all of you agree with one another so that there may be no divisions among you and that you may be perfectly united in mind and thought” (1 Corinthians 1:10).

The ELS, during the pastoral life of this presenter (ordained in 1980), has seen the need to formulate and adopt four doctrinal statements. Each of these has assisted the church body in bringing resolution to questions raised—sometimes heatedly—on controversial and nuanced theological points. How are these answered on the basis of Holy Scripture? Are the answers consistent with our professed subscription to the Lutheran Confessions? In 1980 the ELS

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16 We note here Montgomery’s Crisis in Lutheran Theology, Vol. 1, 81-123. The term applies to those “Lutherans” who insist on reducing what is needed for unity in doctrine to only the chief article of the Christian faith, justification. Technically, they insist that all scriptural texts be interpreted with the doctrine of justification as the overarching hermeneutical principle. Such an approach, of course, coincides with a misunderstanding of the satis est in AC VII, 2; cf. FC X, 31.

17 The final edition of this 43-page CELC document appeared in the year 2000. This followed some necessary editing on wording concerning the canon issue.

18 I-2.

19 The Evangelical Lutheran Free Church of Germany held a special convention in September of 2001 for the adoption of Thesen zur Lehre von Kirche und Amt.

20 This remark with its references is included in “Guidelines for Adopting Doctrinal Statements,” ELS Handbook.

21 One might dispute the word “infrequent,” given the past few decades where synods have issued more statements than some previous periods!

22 For your accessibility, we include them in the appendix to this essay. Please see Appendices II.a., VIII., IX., and X.
adopted “The Doctrine of the Church,” resolving a controversy some would say spanned forty years or more. In 1990 the ELS reaffirmed its position on forbidding women’s voting and women’s ordination by adopting “The Roles of Men and Women in the Church.” This was near the time WELS too was addressing the issue. “The Lord’s Supper Statement” of 1997 took at least twenty years to emerge in its final form. The issue here was the consecratory power of the words of institution effecting the real presence of Christ’s body and blood in the Supper, in connection with the question as to when the sacramental presence is said to begin and end. Finally, the most recent ELS statement (the subject here at hand) is “The Public Ministry of the Word,” 2005. The adoption of this document occurred three years after a failed attempt in 2002 by the synod’s Doctrine Committee to ascertain adoption of a similar but shorter statement on the ministry.

A new set of guidelines for the ELS hopefully will improve the process of developing doctrinal statements should future documents be necessary. The guidelines now indicate: The synod in convention makes the determination on when to move ahead with formulation of a statement through a recommendation from: a) properly submitted memorials; b) the ELS Doctrine Committee, consulting with the presidium; or 3) the synod president in consultation with the vice president. It is expected that the synod’s General Pastoral Conference would be involved in arranging pertinent papers and discussion; laity also would be encouraged to participate in the study (circuit conferences, etc.). With the information gleaned, normally the president—as set by the convention—assigns the Doctrine Committee to begin the task of preparing a draft. The draft receives vetting at circuit meetings and at the General Pastoral Conference. Gathering the comments, the DC is expected to place its set of theses before the convention. The normal course should be that at least one more year be devoted to further study prior to taking a vote on adoption. After any necessary editing, the proposed statement then is read at two consecutive conventions before the delegates act on an official adoption. To adopt, normally an affirmative vote of at least two-thirds is expected. It is acknowledged, of course, that the synod in convention retains the right to set aside these governing procedures.

Background for the Ministry Discussions

How should we view the local church, together with its pastors and teachers? How should we view the synod and its called servants of the Word? What exactly is instituted by God?

The origin of the church and ministry discussions for the Synodical Conference ostensibly dates from 1899. The immediate question prompting a ten-year controversy with a latent spillover in succeeding decades came from a situation involving an LCMS congregation in Cincinnati, OH. The congregation was suspended from membership in the LCMS because of an improper use of excommunication. The suspended church and its two pastors then applied for membership in WELS. In his book, *The Synodical Conference Ecumenical Endeavor*, Armin Schuetze notes that the resultant query as to which is supreme, the congregation or the synod, contained a tinge of irony. Missouri seemed in this case to be siding with the synod as supreme. “This is surprising when we consider what became known as the ‘Missouri’ and ‘Wisconsin’

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23 The reason for the guidelines, and in particular a suggested percentage for adoption, was a concern for the margin of votes in passing the 2005 “Public Ministry of the Word.” Sixty-two percent of the delegates who were present cast an affirmative vote.

24 Earlier the Missouri Synod had to wrestle with these subjects, when Dr. C.F.W. Walther reacted scripturally and confessionally to Graubaur and Loehe in the 1840s and 1850s. In the 1870s WELS had some discussions taking place regarding Christian day school teachers and the nature of their call (see the next footnote: 233-235.
positions in the church/ministry controversy.”

In the seventy-year span from 1899 to the time WELS adopted its theses in 1969, there existed fraternal bantering inside the Synodical Conference concerning the differences, but neither side officially raised the charge of false doctrine. These differences appear not to have been regarded by either synod as divisive of church fellowship, and they arose between church bodies already in fellowship…. Had no other disturbances arisen between the synods, discussions probably would have continued and the issue may have been fully resolved.

Since the doctrine of church and ministry had remained unsettled within the Synodical Conference, and since WELS officially moved ahead with adoption of its “Theses on the Church and Ministry” in 1969, it seemed natural for the ELS to produce results of its own study. What made this all the more imperative for the ELS was a heavy Missouri influence, coupled with the firm resolve by the ELS to strengthen ties with WELS as fostered by the new Forum arrangement (1967).

Here we should digress just for a moment. We need to mention that certain dangerous emphases regarding pastoral ministry have surfaced in recent years (1990s to the present) in parts of Lutheranism close to our circles. These emphases, resembling old errors of Grabau or

26 “Representatives of the St. Louis faculty met with the Thiensville faculty in 1932 and drew up the ‘Thiensville Theses’ as a preliminary step toward a settlement of the controversy. No further steps were taken, however. In 1946 the Synodical Conference established an Interim Committee to address these issues, but the question remained unsettled” (from Doctrinal Statements of the WELS, 41). In the decade-plus that followed, the Synodical Conference found itself so embroiled with the doctrine of church fellowship matters, that at least a temporary hiatus on church and ministry concerns seemed to be understood by all the entities involved. The Northwestern Lutheran of August 3, 1947, gave this assessment: “We grant that marked differences of opinion have been expressed in discussions of this doctrine of the ministry and the church. We maintain, however, that this has been due solely to a failure to understand the position of Wisconsin. We maintain that there is no difference in the doctrine. Whatever difference there may be is confined to the application of doctrine” (245).
27 Mark E. Braun, A Tale of Two Synods (Milwaukee: Northwestern Publishing House, 2003), 73. Braun also refers in his volume to the remark by E. Fredrich where he suggests that much patience was extended since “Missouri practiced what Wisconsin preached and Wisconsin practiced what Missouri preached.” E. Fredrich, “Wisconsin’s Theological-Confessional History,” 98.
28 In an article by T. A. Peperkorn, “C.F.W. Walther’s Kirche und Amt and the Church and Office Debate Between the Missouri and Wisconsin Synods in the Early Twentieth Century” (Concordia Theological Quarterly, vol. 65:4), surprise is expressed that August Pieper could have voiced a “major attack” on Walther’s Kirche und Amt and yet received no public rebuff from the Missouri Synod. Peperkorn also contends that the relationship between the two Pieper brothers (Franz and August) “made it difficult or impossible for charges of false doctrine to come forward” (317).
29 Before 1946 when Bethany Lutheran Theological Seminary was formed, the vast majority of ELS pastors received seminary training in the Missouri Synod. In the ELS Archives, Bethany Regents’ Minutes (1982 report), we came across this assessment:

The old Norwegian Synod and also the ELS had not delved into the matter so closely. They often used expressions which would lead one to believe that they held to the so-called Missouri position, but just as often spoke in terms similar to the Wisconsin position. To a degree, it seems that those trained at Luther Seminary tended toward the WELS view, while those trained after 1917 at St. Louis held the Missouri position, sometimes tenaciously, regarding any departure from it as a departure from the honor of C. F. W. Walther.

The same notes state that former BLC president, Dr. Sigurd Ylvisaler, leaned toward the WELS position. We quote again: “Among others, B. W. Teigen, T. A. Aaberg, and T. N. Teigen put forth the position [WELS] held by Ylvisaker and Lillegard.”
30 In 1996, for example, the Lutheran Confessional Synod (Rev. Randy DeJaynes, Decatur, IL) broke fellowship with ELS and WELS over the doctrine of the ministry. John Brug has put it this way: “There is a temptation facing Lutheran pastors today to direct people to ordination and the office of the pastor for assurance. Some are even seeking ordination from Catholic or Orthodox or Episcopal bishops thinking that this can give them an ’apostolic succession’ that will give greater authority and assurance to their words of absolution…. Confessional Lutherans have always looked for authority and assurance in the Word alone.” Wisconsin Lutheran Quarterly, vol. 105, no. 1 (Winter 2008): 6-7.
Loehe, did not so much trouble those allied in the Synodical Conference. Yet today for both ELS and WELS it is beneficial to have their established theses on the ministry.  

In its report to the 1976 convention, the ELS Doctrine Committee noted that the Thiensville Theses apparently were “subject to various interpretations” in the synod and therefore more study and discussions were needed. It was decided that the doctrine of the church should be treated first, with the understanding that soon afterward the doctrine of the ministry would follow. This concluding comment appears in the Doctrine Committee’s report to the 1977 convention: “We can proceed with the important and necessary study of the doctrine of the Public Ministry, as directed by the 1976 General Pastoral Conference, when we agree on the doctrine of the church…” When the study on church appeared to stall, the president of the synod, Rev. Wilhelm Petersen, drew up a short statement that finally was adopted in 1980 at the ELS convention (Appendix VIII). This was not an easy matter. This writer recalls a prominent pastor charging the synod president with false doctrine at the end of a spirited debate in the chapel at Bethany College. The charge, however, quickly dissipated.

While many might have assumed the synod now was primed for tackling the doctrine of the ministry, this did not occur for two reasons. There seemed to be the desire for a breather on the part of many who had dug in their heels on the church debate. Also, another controversy came to the fore and demanded immediate attention from ELS and WELS. Discussions on the Lord’s Supper, with special focus on the words of institution and the moment of the real presence in the Supper, began in the late 1970s. The Lord Supper subject surfaced in discussions between the ELS DC and the WELS CICR, as well as in connection with influences from certain pastors in the country of Sweden. The Lord’s Supper controversy occupied a major portion of theological study time for the ELS, until in 1997 a final edition of “The Lord’s Supper Statement” was adopted.

Already in 1997, while the grill was hot from discussions on Abendmahl, the ELS Doctrine Committee “requested prayers of the members of the synod concerning the ongoing study by the Doctrine Committee on the doctrine of the ministry of the church,” and the synod concurred with this request. Pastors and congregations were urged to “convey their thoughts on this matter to the Committee.” In 2000 the ELS recommended its Doctrine Committee bring a draft set of theses before the pastors for discussion. The resolution urged that “public synodical discussion of this document begin at the [next] General Pastoral Conference.”

31 “It is becoming increasingly difficult to determine what the LCMS position is. This goes beyond the issue of a limited number of individuals walking to the right or left of their synod’s position (a situation that WELS faces too). The problem is more than a widening of the spectrum. If the old Missouri-WELS differences of the first half of the 20th century stand at 5 and 6 on a scale of 1 to 10, the views within Missouri today seem to span at least a spectrum from 3 to 8. More significantly, the widening span involves significant differences within the LCMS leadership (synod administration, CTCR, seminary faculties).” John F. Brug, The Ministry of the Word (Milwaukee: Northwestern Publishing House, 2009), 473.

32 In 1976 the “Board for Theology and Church Relations” took on the new designation of “Doctrine Committee.” Members of the committee at this time were: Prof. J. B. Madson, chairman; Prof. B. W. Teigen, secretary; Rev. T. A. Aaberg; Rev. W. Granke; Dr. W. Anthony, and Mr. A. Hammer; also, Pres. G. Orvick, advisory member.

33 It was reported that Prof. C. Lawrenz of WELS commented to then ELS President W. Petersen (1976-1980): “Why don’t you strike while the iron is hot and go for the ministry also?”


36 ELS Synod Report 1997, 76.

A major item for discussion was the question of whether male and female teachers of our Lutheran elementary schools are in the public ministry of the church. The committee in 2001 asked the convention to adopt a set of theses it had prepared. Along with the theses, the committee provided much historical documentation and prepared a suggested resolution asserting “the ELS reaffirm its historic position that CDS teachers are also in the public ministry of the Christian Church.” No action was taken on either item, however. There was expressed interest that antitheses be included, and more time for consideration was requested. In the months that followed, various suggestions were entertained from individual pastors and from a specially appointed “Conciliation Committee” at the 2001 General Pastoral Conference. The Doctrine Committee then returned to the 2002 convention with its revisions and appended antitheses. Once again, the convention failed to adopt the theses.

Attendees to the 2002 convention might have debated among themselves what the failed vote intended to convey. Some said the vote was a rejection of the theology set forth in the theses. Others said the vote simply indicated the synod was not yet ready to adopt a set of theses on the ministry, fearing adoption of any theses to be potentially divisive. One thing was certain: The declaration of the convention to adopt meant the ELS no longer had any official study document as the ministry discussions moved forward.

Where to go from here? The undersigned as the newly elected synod president (2002), in consultation with others, desired to find an approach that could assist the ELS in resolving the apparent doctrinal differences. “Apparent” was the word, for not in every case were the differences on the previously proposed theses doctrinal in nature. A confessional Lutheran synod takes seriously all matters of doctrine and practice. The ELS could not sit back and do nothing, expecting tensions to vanish over time. This would not be honoring God and his Word. Nor would it be wise. The synod was striving to work together in true harmony. Scripture calls upon us to “make every effort to keep the unity of the Spirit through the bond of peace” (Ephesians 4:3). To move ahead in the spirit of the unity expressed in Ephesians 4, the synod president appointed a special committee to study the issues and assist the ELS in developing a statement on the doctrine of the public ministry. In October of 2002, the Presidium’s Committee on Ministry (PCM) was appointed (see names below).

The committee, over the course of the next two and a half years, went about its work diligently and harmoniously. Members of the synod prayed that the Lord would grant wisdom, confessional commitment, integrity, and a true evangelical spirit. As the committee went about its work, the ELS president reminded all that the lack of adoption in 2002 was not to be characterized as a repudiation of the theology set forth in the Doctrine Committee’s theses, nor was it to be understood as a rejection of the WELS position on the ministry. Assurance also was

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38 The undersigned had the privilege of sharing with the 2000 GPC an exegetical brief on two key sections of Scripture, Ephesians 4:11-12 and 1 Corinthians 12:27-31. See Appendix I. a. and I. b.; also found in the Lutheran Synod Quarterly, vol. 41, no. 2 (June 2001): 168-175.
39 The 2001 ELS Doctrine Committee members were: Seminary Pres. Gaylin Schmeling, chairman; Prof. Juul Madson, secretary; Prof. Wilhelm Petersen; Rev. Paul Zager; Prof. John Moldstad, Jr.; Mr. James Schneck; and Mr. Allen Quist.
40 A WELS summary of the 2002 ELS convention included this remark: “A veteran pastor of the synod, with no right to vote but able to address the convention, offered that there should be a third option open to the delegates – that of voting neither for nor against the theses, but of voting not to vote on them and to continue the study and discussion of the ministry question, for thirty or forty years, if need be. When the question was called at 4:35 Wednesday afternoon, the theses failed to be adopted. Nor was the vote close.” Wisconsin Lutheran Quarterly, vol. 100, no. 1 (Winter 2003): 58.
41 However, the 1992 adopted ELS We Believe Teach and Confess (Appendix VII.), and its The Roles of Men and Women in the Church (1990, Appendix X.), already contained aspects/implications pertinent to the synod’s ministry discussions.
42 Serving on the committee were co-chairs, Pastor Erwin Ekhoff and Prof. Erling Teigen; Pastor Alexander Ring, secretary; Pastors Karl Anderson, Mark Bartels, and Jerome Gernander.
given that the practice of issuing divine calls to the Lutheran elementary teachers would continue in the ELS.\textsuperscript{43}

On February 2, 2004, the PCM turned over its initial draft to the president. A cordial and fraternal meeting of the PCM with the synod’s elected Doctrine Committee occurred on March 22, 2004. After editing its February 2 draft, the PCM was asked by the president to prepare the statement for general distribution to all ELS pastors and their congregations. Copies of the “Public Ministry of the Word” were made available to all delegates at the 2004 convention, but the theses were not offered for adoption. Ample time for discussing the ministry statement was scheduled for that fall at the General Pastoral Conference.

On October 6-8, 2004, the ELS General Pastoral Conference met at the Schwan Retreat Center. The main item for discussion was the PCM’s document on the doctrine of the Public Ministry. A number of concerns were voiced, but it appeared a large majority of the synod’s pastors were pleased with the statement. Following the conference, the synod’s president and vice president did some editing of the “The Public Ministry of the Word” and consulted with the PCM, as well as with the Doctrine Committee. Added to the document at this time were the expressions “narrower sense” and “wider sense.” (The statement is included in Appendix II. a.; included in Appendix II. b. are the support references.)

The 2005 ELS Convention

In his published report for the 2005 convention, June 19-23, the president stated:

During the last two years we have had considerable harmony in our study of the Public Ministry under the guidance of the PCM (Presidium’s Committee on Ministry). At this year’s convention we hope that our synod will adopt the PCM statement. Abide In My Word, our theme for the 2005 convention, means staying only with the Word of God and confessing the truth in all matters of doctrine. We are convinced from our study that what is stated in the document is in complete conformity with God’s Word and also our study of the Lutheran Confessions. As pastors, teachers and lay people who are deeply concerned about confessing God’s Word in its truth and purity on all points of doctrine, it is important to make a clear confession on this subject of the Public Ministry – a subject long debated over the years.\textsuperscript{44}

The president’s oral message to the same convention mentioned six reasons why the ELS should adopt the theses and not delay or postpone indefinitely. These were: a) for the sake of confessional integrity toward the Word of God; b) for the sake of unity among ourselves; c) for the sake of letting the church bodies of our fellowship (CELC) know where we stand; d) for the sake of letting pastors and congregations outside of our fellowship know where we stand; e) for the sake of conducting future colloquies; and f) for the sake of instructing our seminarians.\textsuperscript{45}

One month prior to the ELS 2005 convention, a lengthy memorial was submitted urging the synod not to adopt the theses produced by the PCM but instead to adopt what was called “The Circuit 8 Revision of the Public Ministry of the Word.” The chief contention of those

\textsuperscript{43} ELS Synod Report 2003, 37.
\textsuperscript{44} ELS Synod Report 2005, 28.
\textsuperscript{45} ELS Synod Report 2005, President’s Message, J. A. Moldstad, 22-23.
submitting the revision was noticeable by certain omissions, but especially in an endnote where only the pastoral office was declared to be divinely instituted.

On Wednesday, June 22, 2005, the convention was poised for action on “The Public Ministry of the Word.” The floor committee included an emended sentence suggested by a pastor on the day before: “The wider sense refers, in addition to a presiding office, to offices having a limited public use of the keys, offices that the church in her freedom, may establish.” When the vote was taken by written ballot, the record showed 131 in favor and 79 opposed. Immediately the president urged patience toward those with an opposing viewpoint but reminded all that propagandizing against the newly adopted scriptural and confessional statement would be out of order. Encouragement was given to foster brotherly unity. On Thursday, former ELS president, Rev. George Orvick, spoke to the assembly and said, “Please, out of love for each other and what the Lord has done for this little synod, be circumspect about what is said and done in the coming weeks.”

The 2005 convention also resolved that the ELS Presidium and the PCM prepare a written response to the “Circuit 8 Revision of The Public Ministry of the Word.” This response was prepared and posted on the synod’s webpage. (For our purposes here, we include in Appendix III a portion of the prepared “ELS Presidium’s Response to Circuit 8.”)

**Dissension following adoption**

On December 6, 2005, the Rev. Rolf D. Preus, who served the ELS congregation in East Grand Forks, MN, disseminated widely his personal critique of the PCM’s response to ELS Circuit #8. In his critique he made it clear that the 2005 adopted statement on the public ministry contained teachings that were “unscriptural” and were not presenting the “biblical and confessional doctrine.” He contended the model it sets forth “breaks with the clear teaching of God’s Word and the pattern of sound words set forth in the Lutheran Confessions.” He also made this firm remark: “I will not permit it [the adopted statement] to be a standard for my teaching and I do not acknowledge it as having any authority over me whatsoever.” To have questions and concerns about the ELS adopted doctrinal statement was one thing, but to berate and denounce what the synod had adopted by labeling it “unscriptural” and “not in keeping with sound doctrine” was quite another. On February 1, 2006, the synod president regretfully informed the members of the synod of the suspension of Pastor Rolf D. Preus from the clergy roster of the ELS. The reason given for the suspension was “sowing seeds of discord among brethren” (Proverbs 6:19). An elected Commission on Appeals in 2006 upheld the suspension.

In the months that followed, 8 congregations and 5 active pastors who publicly sided with Rev. Preus were declared to be no longer members of the ELS. Nine memorials regarding the...

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46 ELS Synod Report 2005, 143: “The pastoral office is called the Public Ministry of the Word in the strict sense because it is specifically instituted by God and is therefore necessary for the church. Other Sacred Ecclesiastical Offices ... are called the Public Ministry in a Wider Sense because they are not specifically instituted by God and they are not a necessity for the church, but they are established by the church in her Christian freedom.”

47 After the official vote was taken, 12 pastors and 5 lay delegates registered their negative votes.

48 In spite of this encouragement, a pin-dropping moment occurred on the floor of the convention that Thursday. A synod pastor openly alleged that the statement on the ministry adopted on Wednesday was false doctrine. The comment was hasty; so was the resultant quick suspension from the president. Due to the rush of the moment, it was agreed the exchange would be removed from the record; time would be needed to explore where the pastor stood in relation to the adopted document. According to ELS bylaws, congregations have six months to challenge a decision of the convention, if they choose to do so.

49 Six of the congregations declared themselves to be in a “selective fellowship” protest, refusing to commune the president and the members of the Commission on Appeals. One pastor and his congregation openly charged false doctrine. Two
ministry were sent to the 2006 convention. The synod, however, resolved to uphold “The Public Ministry of the Word” as its official doctrine and practice while continuing to study it in pastoral conferences.  

Although the ministry controversy presented serious challenges for the ELS, including severed relationships with many who were so close to the same page in confession but disunited on ministry, the Lord has blessed the synod with harmony. Reporting for the WELS on the 2007 ELS convention, Prof. Thomas P. Nass wrote, “Happily…the annual ELS convention held on June 17–21 … was by and large a peaceful convention. There were still some rumbles on the ministry issue…. But perhaps the peaceful tone suggests that the ELS by God’s grace may come through their difficulties more unified.”

The WELS Reaction to “The Public Ministry of the Word”

The WELS CICR issued a rather comprehensive review of the ELS statement on the public ministry. It appeared in the *Wisconsin Lutheran Quarterly*, Summer 2006 (216-219). The author of the article was Prof. Nass. To summarize the WELS response, we highlight here three sections of the CICR article.

It is fair to say that there have been varying reactions to “The Public Ministry of the Word” since its adoption in June 2005. Many look upon it as a gift of God’s grace that the ELS could come together to the point where it could pass a document like this. Some have wondered if it is a compromise document, trying to blend two diverse positions.…

Perhaps the greatest concern of the CICR about “The Public Ministry of the Word” was in its statements about the pastoral office. We hope the document is not going beyond Scripture in its statements about this particular form of public ministry.…

Still, in our discussions with the ELS brothers, we have been assured that there is not a doctrinal difference. We have been pleased with the way ELS leaders have explained the document to us and others. As noted above, “The Public Ministry of the Word” clearly says that the public ministry in general is divinely instituted, and this divinely instituted public ministry includes various forms. We all agree that the office of congregational shepherd is unique and primary. There may be a slightly different emphasis and way of stating it. There are different fears and concerns. But the basic truths are the same.

So, we have seen nothing in the events of the past years and in the adoption of “The Public Ministry of the Word” to disrupt our fellowship with the ELS. We have noticed that outside observers (non-ELS or WELS) who have commented on the document have concluded that it is in essential agreement with the doctrine of WELS. This is undoubtedly because the document, as noted

small congregations left in order to retain pastoral services by Rev. R. Preus. The East Grand Forks, MN, church, which had been served by Rev. Preus, chose to remain in the synod.


These three sections were also highlighted by Prof. Nass orally when he presented “Issues in Ministry – With a Special View toward our Sister Synod, the ELS,” WELS Nebraska District Convention, June 9-10, 2008.
above, stands with Scripture and WELS on the two most crucial points in the debate.

In the fall of 2006 (October 16-17) the Evangelical Lutheran Confessional Forum met at Wisconsin Lutheran Seminary in Mequon, WI. The doctrinal division of the Forum held a discussion on the subject of the 2005 adopted ministry statement of the ELS. The minutes from the Forum simply record the following: “There is a growing consensus and agreement on the meaning of this document though there are 21 ELS pastors who continue to express concerns.” (Appendix IV provides a summary explanation of the PMW.)

ELFK and the Ministry

Another church body in the CELC was struggling with church and ministry concerns. Our sister church, the Evangelical Lutheran Free Church of Germany, produced and accepted theses in September of 2001. While this brought settlement of the issue, the ELFK suffered the loss of three pastors as a result of its official statement. The set of ministry theses for the ELFK can be found in translated form in the Lutheran Synod Quarterly, December 2002. The statement, closely paralleling the ELS Doctrine Committee’s document of 2002, shows that Scripture does not mandate external forms of the public ministry, just as the external form of the church is not divinely mandated. Of special note in the ELFK document are these sentences: “The pastor’s office is the most comprehensive and fundamental form of the public ministry of proclamation …. Because Christ wills to have responsible shepherds for His flock, such an office is indispensable. (Matthew 28:18-20; Acts 20:28-31; Titus 1:6-9; 1 Peter 5:1-3; Hebrews 13:17)

The WELS Revision of This We Believe

Both the ELFK statement of 2001 and the “Public Ministry of the Word” by the ELS in 2005 say more regarding the pastoral office than had been the case in corresponding documents from WELS. This does not mean there is a doctrinal difference. It is of interest to observe a paragraph addition to the WELS This We Believe, undertaken by the WELS CICR and produced for the WELS Conference of Presidents in 1999. We include here the entire VII (Church and Ministry), 9 of TWB, with the addition in bold:

We believe that the church’s mission is to serve people with the Word and sacraments. This service is usually done in the local congregations. We look upon the pastoral office as the most comprehensive form of the public ministry of the Word. Pastors are trained and called to provide such comprehensive spiritual oversight for the gathering and nurturing of souls in congregations (1 Peter 5:2).

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53 The two points of agreement cited in the CICR article are 1) the possession and use of the keys by all believers, and 2) offices of public ministry other than the pastoral office are declared to be in the divinely instituted public ministry.

54 Mr. James Brandt served as secretary for the Forum.


56 WELS COP document, This We Believe, 1999 edition, 30.
Prof. Nass in an article for Logia provides insight on why such a change was forthcoming:

This paragraph is a new addition to TWB. It was added, in part, because the WELS is sometimes accused of having too low a view of the pastoral ministry. Some say that in the WELS the pastoral ministry is just one form on an equal level with many others, and that the pastoral ministry is therefore basically expendable or superfluous. A Logia book review stated that in the WELS “pastors and stewardship directors are equally necessary or expendable.”* A recent Logia article claims that there is a very strong impulse in the WELS “to denounce the clerical office, and to dissolve the office of preaching into functions of people other than the ordained clergy.”**

In reality, the WELS has a high view of the pastoral office. This is the one form of the public ministry that is universally found. Every WELS member belongs to a local congregation; every congregation has a pastor or pastors who shepherd it. The training program for pastors in the WELS continues to be thorough, with a minimum of four years of college at Martin Luther College in New Ulm, Minnesota, and four years of seminary at Mequon, Wisconsin, for most students. The majority of our students begin studies for the pastoral ministry on the high school level.

When the CICR wrestled with the writing of this paragraph, it considered a number of adjectives to describe the pastoral ministry. We considered saying that the pastoral ministry is the “most common” form of the public ministry. In the WELS, if a group of Christians has only one form of the public ministry, it inevitably is a pastor…. But “most common” was rejected as a description for the pastoral ministry because numerically across the synod there are more teachers than pastors.57

Of possibly greater significance, the same 1999 revision of This We Believe references Ephesians 4 as a sedes for the divine institution of the public ministry.

While WELS consistently has maintained the public ministry is divinely instituted (even as the universal priesthood of all believers is similarly divinely instituted), the specific statement as such did not appear in earlier editions of TWB. The current wording of Article VII, 8 reads: “We believe that God has also established the public ministry of the Word (Ephesians 4:11), and it is the will of God that the church, in accordance with good order (1 Corinthians 14:40), call qualified individuals into this public ministry (1 Timothy 3:1-10; 1 Corinthians 9:14).” In the 1980 TWB the sentence simply read: “We believe that it is the will of God that the church in accordance with good order (1 Corinthians 14:40) call qualified men (1 Timothy 3) into the public ministry.”58

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57 Thomas P. Nass, “The Revised This We Believe of the WELS on the Ministry,” Logia, Holy Trinity, 2001 (X:3):36; see (*) (**) footnotes in the original article.
58 The interchangeable use of “individuals” (current edition) and “men” (earlier edition) is noted, yet not regarded as substantive in nature. The inclusivity of both called men (pastors and teachers) and called women (teachers) was a given. Similarly, the ELS 2001 edition of An Explanation of Dr. Martin Luther’s Small Catechism offers the following in answer to the question, “How do Christians publicly administer the Office of the Keys?” “Christians publicly administer the Office of the Keys by calling qualified men to forgive and retain sins on their behalf (Office of the Public Ministry). The Bible forbids women to serve as pastors” (question #307).
WELS and ELS Meetings in Recent Years

The very year the ELS adopted its PMW brought another challenge for WELS/ELS relations. The 2005 convention of the ELS passed a resolution expressing concern over certain remarks in WELS pertaining to women and ministry issues. The resolution read:

Whereas, three memorials have been received expressing concern regarding public statements made by clergy of the Wisconsin Evangelical Lutheran Synod (WELS) regarding the role of women in the church, and,
Whereas, these concerns have already been a topic of discussion between the ELS and WELS on an official level, and,
Whereas, these concerns will be further addressed at a September meeting of the WELS Committee on Inter-Church Relations and the ELS Doctrine Committee, therefore,
A. Be it resolved, that the synod refer these memorials to the Doctrine Committee and the synod further direct the Doctrine Committee to address these concerns with the CICR of the WELS using section ‘I A’ of the adopted doctrine statement ‘The Public Ministry of the Word,’ and
B. Be it resolved, that the Doctrine Committee report back to the 2006 Synod Convention with the results of its study and discussions with the WELS. 59

Seminary President G. Schmeling, chairman of the ELS Doctrine Committee, furnished on behalf of the committee a summary of these discussions occurring in the last three years. Below we include his combined reports given on behalf of the ELS DC to the 2008 and 2009 ELS conventions.

The 2005 Synod Convention received three memorials expressing concern about public statements made by some of the clergy of the Wisconsin Evangelical Lutheran Synod (WELS) regarding the role of women in the church. The convention resolved, “That the synod refer these memorials to the Doctrine Committee and the synod further direct the Doctrine Committee to address these concerns with the CICR of the WELS using section ‘II A’ of the adopted doctrine statement ‘The Public Ministry of the Word,’ and…That the Doctrine Committee report to the 2006 Synod Convention with the results of its study and discussion with the WELS” (Synod Report, 2005, p. 72).

It was reported to the 2006 Synod Convention (2006 Synod Report, pp. 85–86) that a joint meeting between the CICR of the WELS and the Doctrine Committee of the ELS was held September 16, 2005, followed by a number of teleconferences of a subcommittee of the two commissions. This subcommittee included: President Karl Gurgel, Vice President Wayne Mueller, and Prof. Forrest Bivens of WELS; President John Moldstad, Vice President Glenn Obenberger, and Prof. Gaylin Schmeling of the ELS. These were cordial, brotherly, and beneficial meetings. Three points were discussed concerning the role of women in the church: **women serving as pastors to women, women serving as lectors in the divine service, and women communing women.**

On the basis of 1 Corinthians 14 and 1 Timothy 2:11–14, all were agreed that women are not to be in teaching roles where they have authority over men in the church. On the basis of these Scriptural texts, those present at these meetings agreed that the term “pastor” should not be used for women serving like deaconesses in the public ministry of the Word. Also it was agreed that women should not serve as lectors in the divine service because this would involve authoritative teaching, exercising authority over men contrary to 1 Corinthians 14:34 and 1 Timothy 2:11–14. The discussion concerning women communing women was not completed by the 2006 Synod Convention. But it should be noted that the WELS Conference of Presidents (COP) had issued an indefinite moratorium on the practice of women privately distributing the Lord’s Supper to women. According to the WELS COP the reasons for the moratorium were the following:

- Concern for misunderstanding within our own synod and our sister synods here and abroad;
- Concern about whether a staff minister has sufficient theological training to preside at the celebration of the Lord's Supper;
- Lack of any formal discussions with our brothers over an issue that could at the very least cause some confusion;
- Lack of a clear need for this to be done;
- Concern that such action could cause confusion about the role of women, especially in regard to the pastoral ministry, since it may appear that some women are now functioning as pastors;
- Historically this has not been the practice in the Evangelical Lutheran Church.

The 2006 Synod Convention encouraged the Doctrine Committee “To continue its discussions with the CICR on the matter of women communing women noting that we unanimously agree that Scripture clearly teaches that women are not to be in the pastoral office, because this presiding office includes the exercise of authority over men (1 Corinthians 14:34–35, 1 Timothy 2:11–12). Also, when Scripture refers to one who officiates at the Word and sacrament liturgy it speaks in male terms (1 Timothy 3:2, 1 Timothy 4:13). Therefore women shall not read the Scripture lessons in the divine service, preach the sermon, administer Baptism or distribute the Lord’s Supper, for these things are intimately related to the pastoral office (1 Timothy 4:13–14, 1 Corinthians 4:1)” (Synod Report, 2006, p. 90)

The issue of women communing women was discussed at the Evangelical Lutheran Confessional Forum on October 16–17, 2006. There were subsequent teleconferences of the subcommittee of the two theological commissions. During this time a statement was formulated that the WELS COP adopted on March 27, 2007. Much of this statement was a joint effort of President John Moldstad and President Karl Gurgel (for the full statement see Synod Report, 2008, p. 81).

The statement lists several areas of concern, including that of proper spiritual care of communicants and that of causing confusion about the role of women in the public ministry, recognizing that “the logical inference from the study of pertinent passages of Scripture leads us to conclude that the
administration of communion is usually one of the responsibilities of the overseeing minister of the church (1 Corinthians 4:1), and this oversight position for congregations is restricted to males (e.g. 1 Timothy 2:11–12, 1 Timothy 3:1ff).” It then concludes by stating: “For these above reasons, we conclude that the practice of women privately or publicly distributing the Lord’s Supper to women is something from which we will refrain.”

The 2007 Synod Convention resolved “That we rejoice in the WELS COP statement ‘Concerning Women Administering Communion to Women,’ as a demonstration of unity in practice that exists between our two synods in this matter, and, That the Doctrine Committee be directed to continue its discussion with the WELS on the matter of women communing women and related issues, clarifying terms and seeking agreement concerning the meaning of the proof passages which prohibit the practice of women officiating at services of Holy Communion” (Synod Report, 2007, p. 62).

Following the directive of the 2007 Synod Convention, the Doctrine Committee scheduled a meeting with the WELS CICR to discuss these matters. This meeting occurred on September 28, 2007, in Milwaukee, Wisconsin. Here papers were presented by both committees. These papers centered on the question of whether there is historical and exegetical basis for not allowing a woman to commune a woman. From these discussions it was evident that this was not a practice promoted by our WELS brethren. It was agreed that the CICR of WELS and the Doctrine Committee would meet again on September 26, 2008, to continue discussion on clarifying terms and seeking agreement concerning the meaning of proof passages which prohibit the practice of women officiating at services of Holy Communion. The 2008 Synod Convention expressed its thankfulness for the fraternal discussions and encouraged them to continue (Synod Report, 2008, p. 86).

At the meeting on September 26, 2008, in Milwaukee, Wisconsin, papers were presented by Prof. John Brenner and Rev. John Vieths for the WELS and by Prof. Erling Teigen, Mr. Allen Quist, Rev. Paul Zager, and Rev. Thomas Rank for the ELS. In the afternoon session, there was discussion on questions that the two commissions raised. In this session, Pres. Mark Schroeder of the WELS gave the assurance that the WELS continues to abide by the COP statement, “Concerning Women Administering Communion to Women” of March 27, 2007. A meeting is planned for September 25, 2009, where the WELS CICR will have an opportunity to respond formally to the papers given by the ELS in 2008 and the ELS DC will have an opportunity to respond to the papers given by the CICR members. There is one paper by a WELS presenter, which was not able to be delivered because of time restraints, that will be presented in 2009. Also there will be informational material presented by both of the theological commissions.60

Present Situation

Prof. Nass, now serving as chairman of the WELS CICR, included this “Prognosis” at the conclusion of his presentation (referenced earlier) given to the Nebraska District: “I am hopeful

60 ELS Synod Report 2008, 80, 81, and ELS Synod Report 2009, 56.
that these discussions will turn out well. Pres. Moldstad and Seminary Pres. Schmeling of the ELS have assured me that they do not see a rift coming on this topic. Certainly the main principles of Communion administration are agreed on. Communion administration requires spiritual oversight and authority. Therefore one needs to have a high level of spiritual understanding and maturity, and a woman should not commune a man. In addition, whoever administers Communion on behalf of the congregation should be properly called into the public ministry. I personally would be happy if the statement ‘Concerning Women administering Communion to Women,’ imperfect though it may be, could serve to reflect an adequate level of agreement between our synods on this topic.”

We are pleased to say that the joint meeting of ELS and WELS at 2929 Mayfair on September 25, 2009, went well. Per usual, a wide range of topics was covered. The subject of women communing women consumed much of the agenda. The outcome of the meeting is that, since both synods accept the COP statement of March 27, 2007, and the statement represents the position of both synods and is therefore operative, the ELS is not asking for more discussions on this matter. We note that as the ELS and the WELS continue to meet on topics of ministry and vocation, this provides opportunity to address further any items of concern, should they arise.

The fellowship enjoyed by WELS and ELS, together with the other members of the CELC, is a tremendous gift from our Lord that should never be taken for granted. “How good and pleasant it is when brothers live together in unity” (Psalm 133:1). The bond we have in our determination to confess the truth, to be zealous for missions, and to want to work together for the glory and honor of our Savior is a bond unlike any other human alliances. We praise God for the unity we enjoy, even as we strengthen and encourage one another along the narrow path. “And whatever you do, whether in word or deed, do it all in the name of the Lord Jesus, giving thanks to God the Father through him” (Colossians 3:17).

Appendix I. a.

A Closer Look at the Sedes Doctrinae for the Public Ministry, Ephesians 4:11, 12

Ephesians 4:11 – Καὶ Αὐτὸς ἔδωκεν τούς μὲν ἀποστόλους, τοὺς δὲ προφήτας, τοὺς δὲ εὐαγγελιστές, τοὺς δὲ ποιμένας καὶ διδάσκαλους.
Ephesians 4:12 – πρὸς τὸν καταρτισμὸν τῶν ἁγίων εἰς ἐργαν διακονίας εἰς οἰκοδομὴν τοῦ σώματος τοῦ Χριστοῦ. . .

Translation: “And He gave some (to be) apostles, and some (to be) prophets, and some (to be) evangelists, and some (to be) shepherds/pastors and teachers, for the purpose of the preparation/equipping of the saints for the work of service/ministry, for the edification of the body of Christ…”

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62 See Appendix V for this statement. The opinion brief also appeared in the 2007 fall edition of the Wisconsin Lutheran Quarterly. The statement’s approval date is listed in the WLQ as March 16, 2007.
**αὐτὸς** – The Lord Jesus is the one who places individuals in the office of the public ministry. This occurs when the divine call is extended.

**ζῶκεν** – The aorist is constative: the fact is stressed, without denying that the event is also iterative in nature.

**τοὺς μὲν...τοὺς δὲ** – Here we have an idiom: “some...others.”

Does the fact that the last noun in the series (διδασκάλους) lacks the previous τοὺς δὲ mean that this noun is to be taken as a unit with ποιμένας? It is true that usually when there is one definite article for the two nouns there is a connection between the two. It can be demonstrated, however, that the Greek at times makes an exception. To change the syntax of the last item in a series is a common stylistic technique in Greek and especially in Paul.

A couple of examples are Galatians 3:28 and Romans 2:21-23. In Galatians 3:28 the οὐκ...οὖν pattern is followed consistently in the statement “There is neither Jew nor Greek, neither slave nor free...” But with the last items of the set οὐκ...καί is found as the list concludes: “neither male nor female.” Four articulated participles (ὁ διδάσκαλος, ὁ κηρύσσων, ὁ λέγων, ὁ βεβαιωθήσαμενος) appear in Romans 2:21-22, but then–contra pattern–Paul finishes with a relative pronoun (ὁς) at the start of verse 23.

**ἀποστόλους** – The fact that apostles are mentioned first seems to imply that we are speaking only of the New Testament era. This is buttressed by the foregoing, where Jesus’ descent into hell and his ascension are discussed. In other words, we are looking at the time period basically beginning with Pentecost.


**εὐαγγελιστάς** – We think here of Philip: Acts 8:6-14, 21:8. Also we find Timothy’s call specifically indicating he was to “do the work of an evangelist” (2 Tim. 4:5). Obviously the office or form we have here is that of serving as missionary, especially doing pioneer work in bringing the Gospel to those who have not heard it before.

**ποιμένας** – The question arises: Are these “shepherds/pastors” given a separate designation in distinction from διδασκάλους? (We will discuss this further in a moment.) At the very least we can say that the “pastors” of the New Testament era apparently are those designated by the similar New Testament titles ἐπίσκοπος and πρεσβύτερος and their function involves oversight of doctrine. (1 Peter 5:2-3)

**καὶ διδασκάλους** – Is the καί coordinate (“pastors and teachers” as two separate entities) or is it epexegetical (“pastors, that is, teachers”)? The so-called “Granville Sharp Rule” comes into play. D. Wallace in his Greek Grammar Beyond the Basics, defines this kind of construction: “In Greek, when two nouns are connected by καί and the article precedes
only the first noun, there is a close connection between the two....When the construction meets three specific demands, then the two nouns always refer to the same person. When the construction does not meet these requirements, the noun may or may not refer to the same person(s)/object(s).” (p. 270) The three criteria are then listed as the following: a) neither of the substantives is impersonal; b) neither is plural; and c) neither is a proper name (p. 272). A clear example of a case where the Granville Sharp Rule applies is in 1 Peter 1:3, \( \delta \ \theta \epsilon \delta \zeta \ kai \ \pi a\tilde{t}h\rho \ \tau ov \ \kappa\upsilon\rho\acute{r}ov \ \eta\acute{m}o\nu \ \Iota\rho\sigma\omicron\omicron \ \Xr\omicron\omicron\sigma\omicron\omicron. \) Here we have two personal names joined with \( \kappa\alpha\iota, \) plus the definite article at the forefront. Since it meets the three criteria above, the translator can note that the terms “God” and “Father” are here referring to the very same entity.

As an example of an ambiguous “Granville Sharp” passage, Wallace lists Ephesians 4:11. The reason this verse must be regarded as ambiguous in terms of fitting the rule is that the nouns are plural (pastors/teachers). Wallace states: “There are no clear examples of nouns being used in a plural [Granville Sharp construction.]” (p. 284) A case in point for illustrating the problem above is the expression \( \tau o\nu \ \acute{a}p\sigma\omicron\tau\omicron\lambda\omega\nu \ kai \ \pi\rho\omicron\phi\upsilon\tau\omicron\omega\nu \) in Eph. 2:20, where it appears that two distinct groups are indicated within the one category.

Wallace goes on to say that it is likely, however, that the \( \pi\omicron\mu\epsilon\omicron\nu\acute{a} \) were a part of the \( \delta\iota\delta\alpha\sigma\kappa\acute{a}l\lambda\omega\varsigma. \) In other words, “Eph. 4:11 seems to affirm that all pastors were to be teachers, although not all teachers were to be pastors.” (p. 284) In Romans 12:7, 1 Cor. 12:28-29, Heb. 5:12, and Jas. 3:1 we are left with the impression that the term “teachers” is not to be fully equated with the term “pastors.”

At best, one simply concludes that in Ephesians 4:11 there is not enough grammatical evidence to prove conclusively that the two plural substantives must refer to the very same entity. Since the evidence is lacking grammatically, we cannot dogmatically insist that the terms “pastors” and “teachers” in this verse signify only one office.

\( \pi\rho\varsigma \ \tau o\nu \ \kappa\tau\alpha\rho\tau\eta\mu\acute{a} \ \tau o\nu \ \acute{a}g\ion \) – Literally we translate: “for the purpose of the completion/preparation of the saints.” Here the genitive is objective, for preparing the saints is the issue. The various offices/forms of public ministry given in Ephesians 4:11 all serve the purpose of fully preparing the believers spiritually as they comprise the entire work/mission of the Holy Christian Church.

\( \epsilon\varsigma \ \acute{e}r\gamma\omicron \ \delta\iota\kappa\alpha\omicron\nu\acute{a} \) – This phrase (“for the work of service”) has been taken by some to refer to “ministry work” in the sense that all Christians are—to a greater or lesser degree—public ministers. This is erroneous. A call is needed for one to be in the work of the public ministry. (Rom. 10:15ff.) We look upon the genitive \( \delta\iota\kappa\alpha\omicron\nu\acute{a} \) as descriptive: “ministering/serving work.” (Although it has no definite article, \( \acute{e}r\gamma\omicron \) is followed by the genitive, thereby making this a definite kind of work.) Lenski in his commentary on Ephesians remarks: “It is a task of ministering to each other, for ‘ministry’ signifies a service rendered to benefit others. All the saints have this blessed work to do and are to get their complete outfit for it from the apostles, etc., given to the church, i.e., from the Word.” (p. 530)
We classify the two genitives as objective and subjective, respectively. The building of Christ’s body, the church, is the goal of all the service/work of the believers. Not merely numerical concern but internal edification is indicated by the following verse (13).

Conclusion

There is a mandate for the public ministry. Our Lord Jesus Christ himself is the one who establishes the public ministry and is thus the one who divinely calls those who serve. Such calling is done via the church. The institution of the public ministry does not come about simply as a workable system set up by the church for the sake of good order. Nevertheless, in this divinely established public ministry for the New Testament, we can see that various offices/forms are enumerated. It would be legalistic to insist that only the role of the pastor can do all teaching in the domain of the church. Certainly he is one who teaches (1 Tim. 3:2), but this does not preclude the church from calling teachers apart from the pastoral office to train fellow believers so that all may work together in building up the body of Christ. This spiritual training always is done by God’s divinely appointed means, Word and Sacrament.

J. Moldstad, September 2000

Appendix I. b.

A Closer Look at the Sedes Doctrinae for the Public Ministry, 1 Corinthians 12:27-31

1 Cor. 12:27 – ἓμείς δὲ ἐστε σῶμα Χριστοῦ καὶ μέλη ἐκ μέρους.
1 Cor. 12:28 – Καὶ οὐς μὲν ἔθετο ὁ θεὸς ἐν τῇ ἐκκλησίᾳ πρῶτον ἀποστόλους δεύτερον προφῆτας τρίτον διδασκάλους, ἐπειτὰ δυνάμεις, ἐπεῖτα χαράσματα ἱαμάτων, ἀντιλήψεις κυρευτῆς, γένη γλώσσων.
1 Cor. 12:29 – μὴ πάντες ἀπόστολοι; μὴ πάντες προφῆται; μὴ πάντες διδάσκαλοι; μὴ πάντες δυνάμεις;
1 Cor. 12:30 – μὴ πάντες χαράσματα ἱαμάτων; μὴ πάντες γλώσσαις λαλοῦσιν; μὴ πάντες διερμηνεύουσιν;
1 Cor. 12:31 – ζηλοῦτε δὲ τὰ χαράσματα τὰ μείζωνα. Καὶ ἐτι καθ’ ὑπερβολὴν ὁδὸν ἰμὲν δείκνυμι.

Translation: “Now you are Christ’s body and members individually. And whom God appointed in the church, first apostles, secondly prophets, thirdly teachers, then miracles, then gifts of healing, helpers, leaders, kinds of languages. Not all are apostles, not all are prophets, not all are teachers, not all are miracles (workers of miracles), are they? Not all have gifts of
healing, do they? Not all speak in languages, do they? Not all interpret, do they? Now seek zealously the greater gifts. And now I will show you the highest way.”

The immediate context of this section is that of Christ’s body, the church, which is comprised of individual members with different gifts and abilities for service in God’s kingdom. For the Corinthian church in particular, where gifts and abilities were an issue, it was important to realize how the use of all God’s gifts serve in a unifying way for the up-building of the body of Christ. No feelings of superiority or inferiority were to be imposed. Paul writes: “Now to each one the manifestation of the Spirit is given for the common good.”

Within this context, the apostle describes certain gifts/abilities in the church that God has appointed. The word he uses is ἐκτο, the aorist indicative of ἔχωμι. This is the same word used in Acts 20:28 (τὸ πνεῦμα τὸ ἅγιον ἐκτείνο ἐπισκόπως), where it is used of God having established overseers for his flock. In 1 Timothy 2:7 Paul employs the word to describe his own calling as an apostle (εἰς ὁ ἐπιστρέφει ἐν ἐπίσκοπος καὶ ἀπόστολος). With the use of the historical aorist here in 1 Corinthians 12:28 (used also in 12:18), the institution of the public ministry for the benefit of his church is being addressed.

Notice the list of those “appointed” or “established” in this realm of the public ministry:

- apostles - undoubtedly referring to the 12 apostles (Matthias among the number) and others such as Paul (1 Tim. 2:7) and Barnabas (Acts 14:14)
- prophets - the word order apparently indicating N. T. prophets intended
- teachers - ones who publicly instruct in the Word, whether pastors or not
- miracles - ones who, during the early church period, performed miracles in general
- gifts of healing - ones who specifically did miracles involving physical restoration
- helpers - (ἀντιληψείς); specific assistants; possibly like those in Acts 6 (?)
- leaders - probably identifies so-called “lay leaders” who “play a vital role in keeping the congregation on a steady course” (Gregory Lockwood, 1 Corinthians, Concordia Commentary, CPH: 2000; p. 451)
- kinds of language - noting those who have linguistic abilities to communicate the Gospel among various ethnic groups

Concerning the gifts of miracles and healing, as well as the miraculous gift to communicate instantly in other foreign languages (no doubt mentioned last, since the Corinthians were tending to give it undue focus), suffice it to say that these were gifts which seem to have been limited to the apostolic era. In 2 Corinthians 12:12 we read: “The things that mark an apostle—signs, wonders and miracles—were done among you with great perseverance.” Only when apostles had been on the scene in any given place do we find recorded in Acts and 1 Corinthians the miraculous gifts extended beyond the Twelve. At the time when the apostles’ era came to a halt, we have no indication that the so-called “miraculous gifts” continued in the life of the church. “We are compelled to conclude that the only means of distributing the prophetic gifts in the New Testament era was the apostolate, so that once the last apostle died, no more prophetic gifts were available” (D. Judisch’s, An Evaluation of the Claims to the Charismatic Gifts, Baker: 1978; p. 33).

In the above list of gifts, we observe that teachers, helpers and leaders are of a more everyday nature and are gifts which continue in the church to the present. Although we cannot determine with absolute certainty the responsibilities which each of these forms/offices encompasses, yet we do know that these are gifts/ministries which the Lord himself has
established for the good of his church [1 Corinthians 12:5, “And there are differences of ministries (διακονίων), but the same Lord.”] Thus, no single form of public ministry at the exclusion of others can be proven to have been instituted by God. But we do see that God has ordained one public ministry with various forms, even as there is one true church with many members in that body.

How did Martin Chemnitz understand this section of 1 Corinthians 12? In his Examen, under his discussion concerning the seven holy orders of the ministry canonized by Rome, Chemnitz refers to 1 Corinthians 12:28-30 as an example of the various forms of ministry apparent in the church at Corinth in Paul’s day: “There were in the church at Corinth apostles, prophets, and teachers; some spoke in tongues, some interpreted, some had psalms, some prayers, benedictions, and giving thanks, not in private exercises but in public assemblies of the church” (Chemnitz’ Examination of the Council of Trent, II, Kramer edition, CPH: 1978; p. 683). After a lengthy treatment of the way in which the early church made use of numerous “orders” in the one public ministry, Chemnitz states: “This distribution of ranks in the more populous churches was useful for the sake of order, for decorum, and for edification by reason of the duties which belong to the ministry. In the smaller or less populous churches such a distribution of ranks was not judged necessary, and also in the more populous churches a like or identical distribution of these ranks was not everywhere observed. For this reason, for this use, and with this freedom many of these ranks of the ancient church are preserved also among us… For we do not outrightly reject or condemn the distribution of these ranks, such as it was in the apostolic and in the ancient church, but use them in our own churches where necessary and for edification, in the way we have just said” (Ibid., p. 687 & 688). [bold print, mine]

In summary, the list of gifts mentioned by Paul here in 1 Corinthians 12 shows that God has appointed (εἰς τοὺς) helpers and leaders in the work of the public ministry no less than he appointed apostles, prophets and teachers. These forms–obviously used for the building up of the church–are understood as utilizing the office of the keys on behalf of the church and in the stead of Christ, each according to its own “stall” determined by the specific call. God has instituted one divine public ministry, out of which various forms may arise as the church sees necessary.

J. Moldstad, October 2000

Appendix II. a.

THE PUBLIC MINISTRY OF THE WORD (adopted 2005)

Salvation Won by Christ and Received through Faith

We teach that men cannot be justified before God by their own strength, merits or works, but are freely justified for Christ’s sake through faith, when they believe that they are received into favor and that their sins are forgiven for Christ’s sake, who by His death, has made satisfaction for our sins. This faith God accounts as righteousness in His sight, Rom. 3 and 4 (Augsburg Confession IV, Evangelical Lutheran Hymnary, 9).


**Salvation Distributed**

That we may obtain this faith, the office of teaching the Gospel and administering the sacraments was instituted. For through the Word and sacraments, as through instruments, the Holy Spirit is given, who works faith where and when it pleases God in those who hear the Gospel. That is, God, not because of our own merits, but for Christ’s sake, justifies those who believe that they are received into favor for Christ’s sake. (AC V, Evangelical Lutheran Hymnary, 9)

We reject the teaching that

the Holy Spirit comes without the external Word but through their own preparations and works (AC V, Evangelical Lutheran Hymnary, 9).

**The Role of the Church in Salvation Distributed**

**I. The Office of the Keys**

God has given to His church on earth the Office of the Keys (Matthew 16:19, Matthew 18:18-20, John 20:21–23; also see Smalcald Articles, Part III, Art. VII, 1). “The Office of the Keys is the special authority which Christ has given to His Church on earth, to forgive the sins of the penitent sinners and to retain the sins of the impenitent as long as they do not repent” (Luther’s Small Catechism, “The Office of the Keys and Confession”, ELS 2001 ed.; “Doctrine of the Church,” Thesis III, ELS Synod Report, 1979, p. 31 and 1980, p. 76). The church uses the keys to preach the Gospel, administer the sacraments, and practice church discipline. The keys are used privately or unofficially when individual Christians, on behalf of Christ, speak the Gospel of forgiveness to others; when they forgive the sins of those who sin against them; when they retain the sins of those who do not repent, e.g., when they confront in a brotherly way those who need to repent of their sins; and when in “the mutual conversation and consolation of the brethren” they comfort one another with the words of the Gospel (1 Peter 2:9, Matthew 18:15-18, Matthew 6:12 – The 5th Petition of the Lord’s Prayer; SA Part III, Art. IV). Christians also use the keys publicly or officially when scripturally qualified individuals, who have been called by Christ through the church, forgive and retain sins on behalf of Christ and His church (Romans 10:14–17, Acts 14:23, Treatise on the Power and Primacy of the Pope, 67). Christians also use the keys to judge the teaching of their pastors and teachers; they are to beware of false prophets (Matthew 7:15–16, 1 John 4:1, 2 Timothy 3:16).

1. We reject any teaching that denies individual Christians the use of the keys privately in their calling as the Universal Priesthood of All Believers.

2. We reject any teaching that treats the Universal Priesthood and the Public Ministry as one and the same thing.

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63 In this document when we speak of the private or unofficial use of the keys we mean the duty and authority belonging to individual believers (the Universal Priesthood of All Believers) which is their personal responsibility toward their neighbor. When we speak of the public or official use of the keys we are referring to the duty and authority of those who are called to act on behalf of Christ and His believers.
II. The Public Ministry of the Word

This public use of the keys is the Public Ministry of the Word. “That we may obtain this faith, the office of teaching the Gospel and administering the sacraments was instituted” (AC V). This divinely instituted Public Ministry of the Word includes both a narrower and a wider sense. The narrower sense refers to a presiding office that is indispensable for the church; see II A. The wider sense refers, in addition to a presiding office, to offices having a limited public use of the keys, offices that the church, in her freedom, may establish; see II B. The divine institution of this preaching and teaching office is not located in just one particular passage. Rather, throughout the New Testament, a divine ordering, establishment, and institution of the preaching and teaching office is indicated and presupposed (John 20:21–23, John 21:15ff, Matthew 28:18–20 [NKJV], Matthew 9:36–38, Ephesians 4:11–12, 1 Peter 5:1–4, Acts 20:28, 1 Corinthians 4:1; see also Treatise 10). Those in this office by virtue of God’s call through the church perform their duties on behalf of the church and in the name and in the stead of Christ, so that whenever we hear Christ’s servant we hear Christ Himself speak (Luke 10:16, AC XXVIII, 22, Apology of the Augsburg Confession VII & VIII, 28, 47).

3. We reject any teaching that the Public Ministry is a development of the church and not a divine institution.

4. We reject any teaching that holds that the Public Ministry is established merely by the orderly carrying out of the Universal Priesthood according to 1 Corinthians 14:40.

A. The Public Ministry of the Word in a Narrower Sense: The Pastoral Office in its Various Manifestations.64 The church is commanded to appoint ministers who will preside over the churches (2 Timothy 2:2, Titus 1:5, Ap XIII, 12), who must have the scriptural qualifications for a full use of the keys: “The Gospel requires of those who preside over the churches that they preach the Gospel, remit sins, administer the sacraments, and, in addition, exercise jurisdiction, that is, excommunicate those who are guilty of notorious crimes and absolve those who repent…. [T]his power belongs by divine right to all who preside over the churches, whether they are called pastors, presbyters or bishops” (Treatise 60-61). God commands that properly called men publicly preach, teach, administer the sacraments, forgive and retain sins, and have oversight of doctrine in the name of Christ and the church (1 Timothy 2:11–12). Therefore a presiding office, whether it is called that of pastor, shepherd, bishop, presbyter, elder or by any other name, is indispensable for the church (Luke 10:16, 1 Corinthians 12:27-31, Matthew 28:18-20, Hebrews 13:17, Acts 20:28, Ephesians 4:11–12, 1 Peter 5:1–2).

5. We reject any teaching that denies the exercise of spiritual oversight by the pastoral office.

6. We reject any teaching that the apostolic authority of the Public Ministry of the Word or the validity of the sacraments depends on or is derived from ordination by a bishop standing in an unbroken chain of succession from the apostles, or the necessity of maintaining a “historic episcopate.”

64 The term “pastoral office” has been used historically according to a more restrictive meaning (referring only to those men who are called to the pastorate of a local congregation), and according to a less restrictive meaning (referring to all those men who are called to a ministry of pastoral oversight in local congregations, as well as in other specialized fields of labor). In this document the term is being used according to its less restrictive meaning.
Scripture clearly teaches that women are not to be in the pastoral office, because this presiding office includes the exercise of authority over men (1 Corinthians 14:34–35, 1 Timothy 2:11–12). Also, when Scripture refers to one who officiates at the Word and sacrament liturgy it speaks in male terms (1 Timothy 3:2, 1 Timothy 4:13). Therefore women shall not read the Scripture lessons in the divine service, preach the sermon, administer Baptism or distribute the Lord’s Supper, for these things are intimately related to the pastoral office (1 Timothy 4:13–14, 1 Corinthians 4:1). 65

The church is free to divide the labors of the pastoral office among qualified men (1 Corinthians 1:17, 1 Corinthians 12:4-6). While every incumbent of this office must be qualified for a full use of the keys, not every incumbent must be responsible for full use of the keys. Missionary, assistant pastor, professor of theology, synod president (who supervises doctrine in the church), and chaplain are some examples of this.

7. We reject the teaching that the Public Ministry of the Word is limited to the ministry of a parish pastor.

B. The Public Ministry of the Word in a Wider Sense: Other Offices That Have a Limited Public Use of the Keys. The church has freedom 66 in dividing the labors of the public ministry (for example, vicars, principals, Lutheran elementary school teachers and other teachers), but must not go beyond the bounds of God’s commands when calling men or women to carry out a limited public use of the keys (1 Corinthians 14:34, 1 Timothy 2:12ff, etc). The extent to which one is authorized by the call of the church to exercise the keys publicly is the extent to which one is in the Public Ministry of the Word. Authorization to exercise a limited part of the Public Ministry of the Word does not imply authorization to exercise all or other parts of it (1 Corinthians 12:5, 28, Romans 12:6–8, Philippians 1:1, 1 Timothy 3:8, 5:17).

Teachers of Children in Christian Schools. In the Old and New Testaments, our Lord commands parents to train their children in the fear of the Lord. He also has commanded His church and the Public Ministry of the Word to feed the lambs of His flock with His saving Word. Teachers of children in Christian schools established by the church therefore have their authority from both of these divinely established estates (Deuteronomy 6:1-7, Matthew 15:4, Ephesians 6:1-4, John 21:15-17, Large Catechism I, 141).

Extending calls to teachers who have spiritual care of children in Christian schools is not merely a laudable custom, but is in accordance with Romans 10:14–17 and Augsburg Confession XIV, not only for the sake of good order, but also because these teachers carry out a specific part of the Public Ministry. It is by human right that the church separates a limited portion of the office to one individual. But it is by divine right that one exercises that work on behalf of the Christians through whom the call has come.

8. We reject the teaching that only those qualified to carry out a full use of the keys are in the Public Ministry.

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65 Certainly emergency situations may arise, such as when our catechism states “Q: Who should administer baptism? A: Ordinarily the called minister of Christ should administer Baptism, but in emergency any Christian may and should do so” (ELS Catechism, p. 182). For further discussion of emergency situations, see the 1862 Lay Ministry Theses, par. 5–7 (Grace for Grace, p. 139).

66 Christian freedom is given to the church by God. “By divine right” refers to those things which are commanded by God. “By human right” refers to those things neither commanded nor forbidden by God which Christians may arrange according to their needs and circumstances (Acts 6:1-7, 15:22-29, 4:32, 5:29, 1 Cor 3:21,22, 14:40, Gal 5:1)
9. We reject the teaching that the Public Ministry is limited to any one divinely fixed form, that is, limited to the pastoral office to the exclusion of other teachers of the Word.

10. We reject any teaching which would conclude that the means of grace are effective only when used by a pastor.

11. We reject any teaching that makes the office of the Lutheran elementary school teacher, Sunday school teacher or any other limited office in the church equivalent to the pastoral office.

C. Qualifications. Those in the Public Ministry of the Word by virtue of a regular call are to conform to the specific and general qualifications given in Scripture (see especially 1 & 2 Timothy and Titus, as well as directives such as Matthew 28:19, 20, John 21: 15-17, Acts 14:23, 20:28, and Romans 12:6-8).

III. The Divine Call Into the Public Ministry

One cannot hold the office of the Public Ministry of the Word unless called by God (Romans 10:14–17, AC XIV). Some men, such as the apostles, were called immediately, directly by God, to the Public Ministry. Since the time of the apostles God calls mediately (Acts 1:15-26) through the church so that there will always be qualified individuals who have been set apart to administer publicly His means of grace for the salvation of souls. The church in an orderly way extends divine calls in the name and stead of Christ and on behalf of the believers. Those who possess divine calls are serving in the Public Ministry of the Word in either a narrower or a wider sense (Acts 13:2-3, 14:23, 20:28; 1 Corinthians 3:4-9, 21-23).

12. We reject the teaching that every Christian is a public minister of the Word.

13. We reject any teaching that one may publicly teach, preach, or administer the sacraments in the church without a regular call (AC XIV).

IV. Ordination and Installation

In the Lutheran Confessions ordination is understood as the rite by which the church confirms a man to be suitable for a call to the pastoral office (SA Part III, Art. X, Treatise 66–69). Historically the Lutheran church has reserved this rite for those entering the pastoral office.

The church also has used rites of installation for all those called into the Public Ministry, in both the narrow and the wide senses. Through such rites, the church makes clear that those installed in office have been properly called to it and invokes the Lord's blessing on them. At the same time those who are called to serve the people of God give public testimony to their submission to the Word of God as it is taught in the Lutheran Confessions. Rites of installation also have been used among us for congregational officers and occasional teachers in Christian congregations (Sunday school teachers, etc).
Appendix II. b.

Passages and Confessional References Cited in the Document

All Scriptural citations are from the NIV unless otherwise noted. Citations from the Augsburg Confession are from the Evangelical Lutheran Hymnary. Other confessional citations are from the Triglotta.

1. The Office of the Keys

Matthew 16:19 – “I will give you the keys of the kingdom of heaven; whatever you bind on earth will be bound in heaven, and whatever you loose on earth will be loosed in heaven.”

Matthew 18:18-20 – “I tell you the truth, whatever you bind on earth will be bound in heaven, and whatever you loose on earth will be loosed in heaven. Again, I tell you that if two of you on earth agree about anything you ask for, it will be done for you by My Father in heaven. For where two or three come together in My name, there am I with them.”

John 20:21–23 – Jesus said, “Peace be with you! As the Father has sent Me, I am sending you.” And with that He breathed on them and said, “Receive the Holy Spirit. If you forgive anyone his sins, they are forgiven; if you do not forgive them, they are not forgiven.”

1 Peter 2:9 – You are a chosen people, a royal priesthood, a holy nation, a people belonging to God, that you may declare the praises of him who called you out of darkness into his wonderful light.

Matthew 18:15-18 – “If your brother sins against you, go and show him his fault, just between the two of you. If he listens to you, you have won your brother over. But if he will not listen, take one or two others along, so that ‘every matter may be established by the testimony of two or three witnesses.’ If he refuses to listen to them, tell it to the church; and if he refuses to listen even to the church, treat him as you would a pagan or a tax collector. I tell you the truth, whatever you bind on earth will be bound in heaven, and whatever you loose on earth will be loosed in heaven.”

Matthew 6:12 – The 5th Petition of the Lord’s Prayer – Forgive us our debts, as we forgive our debtors (NKJV; Forgive us our trespasses, as we forgive those who trespass against us.)

Romans 10:14–17 – How, then, can they call on the one they have not believed in? And how can they believe in the one of whom they have not heard? And how can they hear without someone preaching to them? And how can they preach unless they are sent? As it is written, “How beautiful are the feet of those who bring good news!” But not all the Israelites accepted the good news. For Isaiah says, “Lord, who has believed our message?” Consequently, faith comes from hearing the message, and the message is heard through the word of Christ.

Acts 14:23 – Paul and Barnabas appointed elders for them in each church and, with prayer and fasting, committed them to the Lord, in whom they had put their trust

Treatise on the Power and Primacy of the Pope, 67 – For wherever the church is, there is the authority [command] to administer the Gospel. Therefore it is necessary for the Church to retain the authority to call, elect, and ordain ministers. And this authority is a gift which in reality is given to the Church, which no human power can wrest from the Church, as Paul also testifies to the Ephesians, 4:8, when he says, He ascended, He gave gifts to men. And he enumerates among the gifts specially belonging to the Church pastors and teachers, and adds that such are given for the ministry, for the edifying of the body of Christ. Hence, wherever there is a true
church, the right to elect and ordain ministers necessarily exists. Just as in a case of necessity even a layman absolves and becomes the minister and pastor of another; as Augustine narrates the story of two Christians in a ship, one of whom baptized the catechumen, who after Baptism then absolved the baptizer.

Matthew 7:15–16 – “Watch out for false prophets. They come to you in sheep’s clothing, but inwardly they are ferocious wolves. By their fruit you will recognize them.”

1 John 4:1 – Dear friends, do not believe every spirit, but test the spirits to see whether they are from God, because many false prophets have gone out into the world.

2 Timothy 3:16 – All Scripture is God-breathed and is useful for teaching, rebuking, correcting and training in righteousness.

II. The Public Ministry of the Word

John 20:21–23 – Again Jesus said, “Peace be with you! As the Father has sent Me, I am sending you.” And with that He breathed on them and said, “Receive the Holy Spirit. If you forgive anyone his sins, they are forgiven; if you do not forgive them, they are not forgiven.”

John 21:15–17 – When they had finished eating, Jesus said to Simon Peter, “Simon son of John, do you truly love Me more than these?” Yes, Lord,” he said, “You know that I love You.” Jesus said, “Feed My lambs.” Again Jesus said, “Simon son of John, do you truly love Me?” He answered, “Yes, Lord, You know that I love You.” Jesus said, “Take care of My sheep.” The third time He said to him, “Simon son of John, do you love Me?” Peter was hurt because Jesus asked him the third time, “Do you love Me?” He said, “Lord, You know all things; You know that I love You.” Jesus said, “Feed My sheep.”

Matthew 28:18–20 – And Jesus came and spoke to them, saying, “All authority has been given to Me in heaven and on earth. Go therefore and make disciples of all the nations, baptizing them in the name of the Father and of the Son and of the Holy Spirit, teaching them to observe all things that I have commanded you; and lo, I am with you always, even to the end of the age.” Amen. (NKJV)

Matthew 9:36–38 – When [Jesus] saw the crowds, He had compassion on them, because they were harassed and helpless, like sheep without a shepherd. Then He said to His disciples, “The harvest is plentiful but the workers are few. Ask the Lord of the harvest, therefore, to send out workers into His harvest field.”

Ephesians 4:11–12 – He Himself gave some to be apostles, some prophets, some evangelists, and some pastors and teachers, for the equipping of the saints, for the work of ministry, for the edifying of the body of Christ. (NKJV)

1 Peter 5:1–4 – To the elders among you, I appeal as a fellow elder, a witness of Christ’s sufferings and one who also will share in the glory to be revealed: Be shepherds of God’s flock that is under your care, serving as overseers—not because you must, but because you are willing, as God wants you to be; not greedy for money, but eager to serve; not lording it over those entrusted to you, but being examples to the flock. And when the Chief Shepherd appears, you will receive the crown of glory that will never fade away.

Acts 20:28 – Keep watch over yourselves and all the flock of which the Holy Spirit has made you overseers. Be shepherds of the church of God, which He bought with His own blood.

1 Corinthians 4:1 – Let a man so consider us, as servants of Christ and stewards of the mysteries of God. (NKJV)

Treatise on the Power and Primacy of the Pope, 10 – [Paul] teaches that the authority of the ministry depends upon the Word of God, and that Peter was not superior to the other apostles
and that it was not from this one individual Peter that ordination or confirmation was to be sought, [that the office of the ministry proceeds from the general call of the apostles, and that it is not necessary for all to have the call or confirmation of this one person, Peter, alone].

Luke 10:16 – “He who listens to you listens to Me; he who rejects you rejects Me; but he who rejects Me rejects Him who sent Me.”

Augsburg Confession XXVIII.21–22 – No jurisdiction belongs [to the bishops] except to forgive sins, to discern doctrine, to reject doctrines contrary to the Gospel, and to exclude from the communion of the Church wicked people whose wickedness is known, and this without human force but simply by the Word. Herein the congregations are bound by Divine Law to obey them, according to Luke 10:16, “He who hears you, hears Me.”

Apology of the Augsburg Confession VII & VIII, 28 – Neither does the fact that the Sacraments are administered by the unworthy detract from their efficacy, because, on account of the call of the Church, [the ministers] represent the person of Christ, and do not represent their own persons, as Christ testifies, Luke 10:16: *He that heareth you heareth Me*. [Thus even Judas was sent to preach.] When they offer the Word of God, when they offer the Sacraments, they offer them in the stead and place of Christ. Those words of Christ teach us not to be offended by the unworthiness of the ministers.

Apology of the Augsburg Confession VII & VIII, 47 – The entire Eighth Article has been approved, in which we confess that hypocrites and wicked persons have been mingled with the Church, and that the Sacraments are efficacious even though dispensed by wicked ministers, because the ministers act in the place of Christ, and do not represent their own persons, according to Luke 10:16: *He that heareth you heareth Me.*

1 Corinthians 14:40 – Let all things be done decently and in order.

**A. The Pastoral Office.**

2 Timothy 2:2 – And the things you have heard me say in the presence of many witnesses entrust to reliable men who will also be qualified to teach others.

Titus 1:5 – The reason I left you in Crete was that you might straighten out what was left unfinished and appoint elders in every town, as I directed you.

Apology XIII, 12 – For the Church has the command to appoint ministers, which should be most pleasing to us, because we know that God approves this ministry, and is present in the ministry [that God will preach and work through men and those who have been chosen by men].

1 Timothy 2:11–12 – A woman should learn in quietness and full submission. I do not permit a woman to teach or to have authority over a man; she must be silent.

Luke 10:16 – “He who listens to you listens to Me; he who rejects you rejects Me; but he who rejects Me rejects Him who sent Me.”

1 Corinthians 12:27-31 – Now you are the body of Christ, and each one of you is a part of it. And in the church God has appointed first of all apostles, second prophets, third teachers, then workers of miracles, also those having gifts of healing, those able to help others, those with gifts of administration, and those speaking in different kinds of tongues. Are all apostles? Are all prophets? Are all teachers? Do all work miracles? Do all have gifts of healing? Do all speak in tongues? Do all interpret? But eagerly desire the greater gifts.
Matthew 28:18-20 – And Jesus came and spoke to them, saying, “All authority has been given to Me in heaven and on earth. Go therefore and make disciples of all the nations, baptizing them in the name of the Father and of the Son and of the Holy Spirit, teaching them to observe all things that I have commanded you; and lo, I am with you always, even to the end of the age.” Amen. (NKJV)

Hebrews 13:17 – Remember your leaders, who spoke the word of God to you. Consider the outcome of their way of life and imitate their faith.

Acts 20:28 – Keep watch over yourselves and all the flock of which the Holy Spirit has made you overseers. Be shepherds of the church of God, which He bought with His own blood.

Ephesians 4:11–12 – He Himself gave some to be apostles, some prophets, some evangelists, and some pastors and teachers, for the equipping of the saints, for the work of ministry, for the edifying of the body of Christ. (NKJV)

1 Peter 5:1–2 – To the elders among you, I appeal as a fellow elder, a witness of Christ’s sufferings and one who also will share in the glory to be revealed: Be shepherds of God’s flock that is under your care, serving as overseers—not because you must, but because you are willing, as God wants you to be; not greedy for money, but eager to serve.

1 Corinthians 14:34–35 – Women should remain silent in the churches. They are not allowed to speak, but must be in submission, as the Law says.

B. A Limited Use of the Keys in Other Offices.

1 Corinthians 14:34 – Women should remain silent in the churches. They are not allowed to speak, but must be in submission, as the Law says.

1 Timothy 2:12 – I do not permit a woman to teach or to have authority over a man; she must be silent.

1 Corinthians 12:5 & 28 – There are different kinds of service, but the same Lord….And in the church God has appointed first of all apostles, second prophets, third teachers, then workers of miracles, also those having gifts of healing, those able to help others, those with gifts of administration, and those speaking in different kinds of tongues.
Romans 12:6–8 – We have different gifts, according to the grace given us. If a man’s gift is prophesying, let him use it in proportion to his faith. If it is serving, let him serve; if it is teaching, let him teach; if it is encouraging, let him encourage; if it is contributing to the needs of others, let him give generously; if it is leadership, let him govern diligently; if it is showing mercy, let him do it cheerfully.

Philippians 1:1 – Paul and Timothy, servants of Christ Jesus, To all the saints in Christ Jesus at Philippi, together with the overseers and deacons.

1 Timothy 3:8 – Deacons, likewise, are to be men worthy of respect, sincere, not indulging in much wine, and not pursuing dishonest gain

1 Timothy 5:17 – The elders who direct the affairs of the church well are worthy of double honor, especially those whose work is preaching and teaching.

C. Teachers of Children in Christian Schools

Deuteronomy 6:1-7 – These are the commands, decrees and laws the LORD your God directed me to teach you to observe in the land that you are crossing the Jordan to possess, so that you, your children and their children after them may fear the LORD your God as long as you live by keeping all his decrees and commands that I give you, and so that you may enjoy long life. Hear, O Israel, and be careful to obey so that it may go well with you and that you may increase greatly in a land flowing with milk and honey, just as the LORD, the God of your fathers, promised you. Hear, O Israel: The LORD our God, the LORD is one. Love the LORD your God with all your heart and with all your soul and with all your strength. These commandments that I give you today are to be upon your hearts. Impress them on your children. Talk about them when you sit at home and when you get up.

Matthew 15:4 – For God said, ‘Honor your father and mother’ and ‘Anyone who curses his father or mother must be put to death.’

Ephesians 6:1-4 – Children, obey your parents in the Lord, for this is right. “Honor your father and mother”—which is the first commandment with a promise—“that it may go well with you and that you may enjoy long life on the earth.” Fathers, do not exasperate your children; instead, bring them up in the training and instruction of the Lord.

John 21:15-17 – When they had finished eating, Jesus said to Simon Peter, “Simon son of John, do you truly love Me more than these?” Yes, Lord,” he said, “You know that I love You.” Jesus said, “Feed My lambs.” Again Jesus said, “Simon son of John, do you truly love Me?” He answered, “Yes, Lord, You know that I love You.” Jesus said, “Take care of My sheep.” The third time He said to him, “Simon son of John, do you love Me?” Peter was hurt because Jesus asked him the third time, “Do you love Me?” He said, “Lord, You know all things; You know that I love You.” Jesus said, “Feed My sheep.”

Large Catechism I, 141 (The Fourth Commandment) – In this commandment belongs a further statement regarding all kinds of obedience to persons in authority who have the command to govern. For all authority flows and is propagated from the authority of parents. For where a father is unable alone to educate his [rebellious and irritable] child, he employs a schoolmaster to instruct him; if he be too weak, he enlists the aid of his friends and neighbors; if he departs this life, he delegates and confers his authority and government upon those who are appointed for the purpose.
III. The Divine Call

Romans 10:14–17 – How, then, can they call on the one they have not believed in? And how can they believe in the one of whom they have not heard? And how can they hear without someone preaching to them? And how can they preach unless they are sent? As it is written, “How beautiful are the feet of those who bring good news!” But not all the Israelites accepted the good news. For Isaiah says, “Lord, who has believed our message?” Consequently, faith comes from hearing the message, and the message is heard through the word of Christ.

Acts 13:2-3 – While they were worshiping the Lord and fasting, the Holy Spirit said, “Set apart for Me Barnabas and Saul for the work to which I have called them.” So after they had fasted and prayed, they placed their hands on them and sent them off.

Acts 20:28 – Keep watch over yourselves and all the flock of which the Holy Spirit has made you overseers. Be shepherds of the church of God, which He bought with His own blood.

1 Corinthians 3:4-9 – For when one says, “I follow Paul,” and another, “I follow Apollos,” are you not mere men? What, after all, is Apollos? And what is Paul? Only servants, through whom you came to believe — as the Lord has assigned to each his task. I planted the seed, Apollos watered it, but God made it grow. So neither he who plants nor he who waters is anything, but only God, who makes things grow. The man who plants and the man who waters have one purpose, and each will be rewarded according to his own labor. For we are God’s fellow workers; you are God’s field, God’s building.

1 Corinthians 3:21-23 – So then, no more boasting about men! All things are yours, whether Paul or Apollos or Cephas or the world or life or death or the present or the future — all are yours, and you are of Christ, and Christ is of God.

IV. Ordination and Installation

Smalcald Articles III, X – If the bishops would be true bishops [would rightly discharge their office], and would devote themselves to the Church and the Gospel, it might be granted to them for the sake of love and unity, but not from necessity, to ordain and confirm our preachers; omitting, however, all comedies and spectacular display [deceptions, absurdities, and appearances] of unchristian [heathenish] parade and pomp. But because they neither are, nor wish to be, true bishops, but worldly lords and princes, who will neither preach, nor teach, nor baptize, nor administer the Lord’s Supper, nor perform any work or office of the Church, and moreover, persecute and condemn those who discharge these functions, having been called to do so, the Church ought not on their account to remain without ministers [to be forsaken by or deprived of ministers].

Therefore, as the ancient examples of the Church and the Fathers teach us, we ourselves will and ought to ordain suitable persons to this office; and, even according to their own laws, they have not the right to forbid or prevent us. For their laws say that those ordained even by heretics should be declared [truly] ordained and stay ordained [and that such ordination must not be changed], as St. Jerome writes of the Church at Alexandria, that at first it was governed by common priests and preachers, without bishops.
Treatise on the Power and Primacy of the Pope, 66–69 – Therefore, when the regular bishops become enemies of the Church, or are unwilling to administer ordination, the churches retain their own right. [Because the regular bishops persecute the Gospel and refuse to ordain suitable persons, every church has in this case full authority to ordain its own ministers.]

For wherever the church is, there is the authority [command] to administer the Gospel. Therefore it is necessary for the Church to retain the authority to call, elect, and ordain ministers. And this authority is a gift which in reality is given to the Church, which no human power can wrest from the Church, as Paul also testifies to the Ephesians, 4:8, when he says, *He ascended, He gave gifts to men.* And he enumerates among the gifts specially belonging to the Church *pastors and teachers,* and adds that such are given for the ministry, *for the edifying of the body of Christ.* Hence, wherever there is a true church, the right to elect and ordain ministers necessarily exists. Just as in a case of necessity even a layman absolves and becomes the minister and pastor of another; as Augustine narrates the story of two Christians in a ship, one of whom baptized the catechumen, who after Baptism then absolved the baptizer.

Here belong the statements of Christ which testify that the keys have been given to the Church and not merely to certain persons, Matt. 18:20: *Where two or three are gathered together in My name,* etc.

Lastly, the statement of Peter also confirms this, 1 Ep 2:9: *Ye are a royal priesthood.* These words pertain to the true Church which certainly has the right to elect and ordain ministers since it alone has the priesthood.

Regarding footnote 3, the committee was concerned that not everyone might have a copy of *Grace for Grace.* If such is the case, the quote is printed here:

5. It is both a right and a duty in case of actual need for anyone who is capable of doing so to exercise the public ministerial office in a Christian and orderly manner.

6. The only correct definition of “need” is that there exists a need when a pastor is not at hand and cannot be secured; or when, if there is a pastor, he either does not serve the people properly but teaches false doctrine, or cannot serve them adequately but only so rarely that the people cannot thereby be brought to faith or be kept in it and defended against errors, so that the Christian must faint for lack of care.

7. When such need exists, efforts should be made to relieve it by definite and proper arrangements according as circumstances will permit.

Appendix III.

**PART OF “A Response from the ELS Presidium to Circuit #8 Concerning the Circuit’s Memorial to the 2005 Convention” (October 11, 2005)**

The two antitheses not appearing in the revision of Circuit #8 are these:

- “We reject the teaching that only those qualified to carry out a full use of the keys are in the Public Ministry.”
- “We reject the teaching that the Public Ministry is limited to any one divinely fixed form, that is, limited to the pastoral office to the exclusion of other teachers of the Word.”
The purpose of antithetical statements is to sharpen the points of doctrine where misunderstandings or misinterpretations could easily and/or inadvertently occur. “The Public Ministry of the Word” contains thirteen antitheses. The two that are listed above were intended to clarify or to sharpen the substance expounded in the document. It needs to be noted that these are missing in the revision document of Circuit #8.

While the revision document does acknowledge “theological professors” for example, as falling within the divine institution of Public Ministry, it does not grant this status to other offices such as those listed in section II. B. of “The Public Ministry of the Word.” If the contention is being made by the omission that only those trained theologically with a seminary education, i.e., trained to be a parish pastor, or who are ordained, constitute the Public Ministry to the exclusion of other offices with a limited public use of the keys, we note that our adopted statement rejects such a dogmatic assertion. Scripture itself does not restrict the matter.

We believe that the non-inclusion of these antitheses conflicts with the definition of the Public Ministry as adopted by the synod. The revision document seeks to prescribe for the church a certain confined definition of the Public Ministry that cannot be substantiated from Scripture.

1) The placement of AC XIV and its primary Scripture reference, Romans 10:14-17, is in the revision document under the section called “The Pastoral Office”; whereas, in the adopted statement it appears as a separate point that encompasses both the narrower and the wider sense of the Public Ministry.

The question of using AC XIV for divine calls other than pastors has been before us in our discussions over the years. The basic requirement stated here not only applies to pastors of congregations, but to anyone who represents the church in doing public ministry work. The formality of the call, of course, may vary in different circumstances.

But Scripture itself (Romans 10) necessitates the call. Yet Scripture does not prescribe exactly how the call is issued.

Our understanding of AC XIV is that this article of the Augsburg Confession provides us with a safeguard against anyone presuming to hold and occupy a teaching/preaching position in the life of the church without the prerogative and direction/authorization of the group of Christians doing the calling. There appears to be nothing in this article that absolutely forbids this rule from applying to more than the ones who serve as the pastors of congregations; in fact, the principle behind AC XIV needs to be upheld. For this reason, the adopted statement scrupulously reads: “Extending calls to teachers who have spiritual care of children in Christian schools is not merely a laudable custom, but is in accordance with Romans 10:14-17 and Augsburg Confession XIV…” [bold emphasis added].

The primary verse that this document draws attention to as the reason for the confessors including AC XIV is Romans 10:14-17, which is a major proof passage for the doctrine of the call. The word “preach” here is a more general use of the term, not limited to parish pastors. The word in Romans 10 is used much in the same way as it is found in Mark 16:15, where “preach” is not restricted to the sermonizing of those in the pastoral office. In Romans 10 is used in a general way to describe the proclamation of the Gospel by all whom the church sends out.

Dr. U. V. Koren wrote: “So the office also belongs to the congregation. But Christ has given the congregation the command and the explanation concerning the public execution of the office, which has just been mentioned and which our church confesses in the 14th article of the Augsburg Confession. Therefore it is also the congregation which calls its preachers and
teachers and which has to see to it that these do the work they are called to do.” (“The Right Principles of Church Government,” 1899, quoted in Faith of Our Fathers, pp. 125, 126) [bold emphasis added].

In the Treatise, par. 67, we find this important remark: “For wherever the church exists, the right to administer the Gospel also exists. Wherefore it is necessary for the church to retain the right of calling, electing and ordaining ministers. This right is a gift given exclusively to the church, and no human authority can take it away from the church. It is as Paul testifies to the Ephesians when he says, ‘When he ascended on high he gave gifts to men’ (Eph. 4:8, 11, 12). He enumerates pastors and teachers among the gifts belonging to the church…” [Please note that Ephesians 4, where teachers also are listed, is in the Treatise a proof passage for the church to issue calls.]

One must be called in order to teach the Word on behalf of the church and in the name and stead of Christ. If one has a divine call to teach the Word, that person is in the public ministry. There is no divine call but the divine call to the public ministry. It is unscriptural and unconfessional to teach the Word of God on behalf of a group of believers without having received a divine call to do so. The adopted statement confesses:

The church in an orderly way extends divine calls in the name and stead of Christ and on behalf of the believers. Those who possess divine calls are serving in the Public Ministry of the Word in either a narrower or a wider sense (Acts 13:2-3, 14:23, 20:28; I Corinthians 3:4-9, 21-23). [bold emphasis added]

2) The revision document states that what is carried on by human right cannot be divinely instituted, and thus cannot be an office whereby one enters through a divine call.

The revision document refers to “Sacred Ecclesiastical Offices,” but does not view these offices, such as Lutheran elementary school teachers and other teachers, as existing within the divine institution of the Public Ministry. Defenders of the revision document have held: “Incumbents of such offices do sacred work but they do not hold the office of divine institution. The office they hold is by human right.” | “Offices of churchly origin are not divinely instituted.” | “It is wrong to teach that what the church in her divinely given freedom may do or leave undone is an institution of God.” [These citations are taken from a paper entitled, “Does the Bible Teach a Limited Public Use of the Keys?” delivered at the northern MN circuit on April 24, 2005.] Once again, we refer to footnote #1 in the revision of Circuit #8:

Other Sacred Ecclesiastical Offices (see III. Below) are called the Public Ministry in a Wider Sense because they are not specifically instituted by God … [bold emphasis added].

Our Evangelical Lutheran Synod has considered offices such as the office of a Lutheran elementary school teacher as a part of the overall institution of the Public Ministry. The revision document of Circuit #8 speaks of a “call” for the Lutheran elementary school teacher, but does not acknowledge it to be the type of call that is “in accordance with AC XIV,” a phrase that is found in our adopted statement.

How can there not be a divine call for anyone who is put in the place of publicly teaching the Word of God on behalf of the congregation? AC XIV itself states, “No one should publicly teach in the Church or administer the sacraments unless he is rightfully called.” How can a confessional Lutheran be willing to permit someone to teach God’s Word regularly in the church without being rightfully called by God to do so, through the mediation of the church?

The practice of the ELS down through the years has been to extend divine calls to our teachers, and practice is intended to reflect doctrinal principles. Our synod’s Guidelines state:
“The designation of duties and the call meeting concerning a teacher should be conducted in the same manner as for pastors in Article I.C. above” (“Handbook of the Evangelical Lutheran Synod,” 19-A). The church extends to them a divine call to teach God’s Word publicly to the children.

The adopted statement confesses:

**One cannot hold the office of the Public Ministry of the Word unless called by God (Romans 10:14–17, AC XIV).** Some men, such as the apostles, were called immediately, directly by God, to the Public Ministry. Since the time of the apostles God calls mediately (Acts 1:15-26) through the church so that there will always be qualified individuals who have been set apart to administer publicly His means of grace for the salvation of souls. The church in an orderly way extends divine calls in the name and stead of Christ and on behalf of the believers. **Those who possess divine calls are serving in the Public Ministry of the Word in either a narrower or a wider sense** (Acts 13:2-3, 14:23, 20:28; 1 Corinthians 3:4-9, 21-23). [bold emphasis added]

**Appendix IV.**

**Reminder of what is stated in the PMW**

1) **On the subject of divine institution:**

“This divinely instituted Public use of the Word includes both a narrower and a wider sense. The narrower sense refers to a presiding office that is indispensable for the church; see II A. The wider sense refers, in addition to a presiding office, to offices having a limited use of the keys, offices that the church, in her freedom, may establish; see II B.” We speak of the Public Ministry in a narrow sense as being divinely instituted, and we also speak of the Public Ministry in a wider sense as being divinely instituted.

2) **On the subject of the pastoral office:**

The adopted statement says with certainty that God in his institution of the Public Ministry “commands that properly called men publicly preach, teach, administer the sacraments, forgive and retain sins, and have oversight of doctrine in the name of Christ and the church (1 Timothy 2:11–12). Therefore a presiding office, whether it is called that of pastor, shepherd, bishop, presbyter, elder or by any other name, is indispensable for the church (Luke 10:16, 1 Corinthians 12:27-31, Matthew 28:18-20, Hebrews 13:17, Acts 20:28, Ephesians 4:11–12, 1 Peter 5:1–2).”

- Since the expression “pastoral office,” very carefully and notably defined in this document in footnote 2, is the office of oversight, and since it is necessary that duties of oversight be carried out for the good of the church, such a presiding office is

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2 “The term ‘pastoral office’ has been used historically according to a more restrictive meaning (referring only to those men who are called to the pastorate of a local congregation), and according to a less restrictive meaning (referring to all those men who are called to a ministry of pastoral oversight in local congregations, as well as in other specialized fields of labor). In this document the term is being used according to its less restrictive meaning.”

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indispensable for the church. This means that God has willed or commanded such an oversight office for the welfare of his church.

3) On the subject of offices with a limited use of the keys:
The adopted statement says with certainty that God in his institution of the Public Ministry allows offices that have a limited public use of the Means of Grace.

- Since the church “in her freedom, may establish” offices with a limited use of the keys; and since the church “has freedom in dividing the labors of the public ministry; and since the public ministry is not “limited to the pastoral office to the exclusion of other teachers of the Word;” and since these are offices which “Christians may arrange according to their needs and circumstances,” therefore these offices are found within the wider instituted realm of the public ministry.

- This means that, while God has not specifically commanded his church to employ limited usage of the keys offices, God has willed or commanded the use-of-the-Word duties within these offices for the welfare of his church.

- “It is by human right that the church separates a limited portion of the office (Public Ministry) to one individual,” or, for that matter, to several individuals.

  “But it is by divine right that one exercises that work on behalf of the Christians through whom the call has come.” This latter phrase is the reason we speak not only of a divine call for the pastoral office but also speak of a divine call for those who are involved in limited usage of the keys offices. The pastoral office, while necessary for oversight, is not instituted to the exclusion of other teachers of the Word.

4) On the distinction between II A and II B in the PMW:
Some people carry out the work or activity of administering the Word of God to the full extent – as do pastors, who teach and preach the whole counsel of God, officiate at the sacraments, etc – and other people carry out the work or activity of administering the Word of God only to a limited extent – as do catechists, religion teachers in parochial schools, and others who teach the rudiments of Christian doctrine to children and others, but who do not exercise pastoral oversight through the full use of the power of the keys.

J. Moldstad, 2008

Appendix V.

Concerning Women Administering Communion to Women

While Scripture does not address the specific action of a woman administering communion to another woman, we will refrain from this practice for the following reasons:

- Concern that speaking of such action as permissible without confining it to unusual circumstances, especially cases of casuistry, causes confusion about the role of women in public ministry, and it may appear that women are now functioning in a role historically
assigned to the pastoral ministry. In addition, historically women communing women has not been a practice within the Evangelical Lutheran Church.

- Concern for the proper spiritual care of communicants; the logical inference from the study of pertinent passages of Scripture leads us to conclude that the administration of communion is usually one of the responsibilities of the overseeing minister of the church (1 Corinthians 4:1), and this oversight position for congregations is restricted to males (e.g., 1 Timothy 2:11-12, 1 Timothy 3:1ff). This does not mean that in every case only the overseeing ministers are the administrants of the sacrament; properly trained male leaders in congregations may, when properly called and under appropriate supervision and when the need arises, serve as administrants.

- Concern about whether others have sufficient theological training and ongoing experience to preside at the celebration of the Lord’s Supper; generally the one trained as the overseeing minister is entrusted evangelically to determine whether a communicant in a worthy manner is receiving the Lord’s true body and blood for the forgiveness of sins.

- Concern that the reception of the Lord’s Supper not be regarded as an emergency situation; unlike Baptism, the Lord’s Supper is not an emergency sacrament, and generally sacraments are administered by the overseeing minister; we do acknowledge, however, that there may be an exceptional case of casuistry, in which the law of love would require a woman to administer communion to another Christian, so as not to deprive a communicant of grace and comfort.

- Concern that circumstances may arise in which such a practice would blur the biblical roles of man and woman.

- Concern that when the Lord’s Supper is offered both male and female communicants, generally, should be welcome to attend. The gender of the administrant should not be considered as a reason for prohibiting someone from taking the sacrament.

The above remarks are not to be understood as implying that the efficacy of the sacrament depends on the kind of call held by the administrant.

For these above reasons, we conclude that the practice of women privately or publicly distributing the Lord’s Supper to women is something from which we will refrain.

*adopted by WELS COP, March 27, 2007*
Appendix VI.

NORVEGIAN-AMERICAN LUTHERANISM, 1846-1917

Norwegian Synod (1853)

Northern Illinois Synod (1851)
Scandinavian Augustana Synod (1860)

Anti-Missourian Brotherhood (1887)

Norwegian Augustana Synod (1870)

United Church (1890)

Hauge's Synod (1876)

Eiselen Synod (1846)

Friends of Augsburg (1893)
Lutheran Free Church (1897)

Norwegian Lutheran Church of America [Later: Evangelical Lutheran Church] (1917)

“Little” Norwegian Synod (1917)

Lutheran Brethren (1900)

Norwegians in the Synodical Conference

Hauge Synod (1846)

United Norwegian Lutheran Church (1890) Norwegian Lutheran Church in America (1917)

Norwegian Synod (1853)

Evangelical Lutheran Synod (1918)

The Lutheran Church—Missouri Synod (1847)

Wisconsin Ev. Lutheran Synod (1850)

Slovak Ev. Lutheran Church (1902)

Formed the Synodical Conference (1872-1967)

Todd W. Nichol, All These Lutherans
Appendix VII.

WE BELIEVE, TEACH, AND CONFESS: A Concise Doctrinal Statement of the Evangelical Lutheran Synod (1992)

8. THE CHURCH AND THE MINISTRY

We confess that there is one holy Christian Church which consists of all those who from the heart truly believe in Christ as Savior and Lord. This Church, in its essence, is invisible to our eyes, since no one can judge the sincerity of another's heart, but it is known to God. We believe that the Church is to be found wherever the Word of God and the Sacraments are in use. The Church of Jesus Christ is not to be equated with any particular denomination or church body, or with the sum total of all Christian denominations and church bodies. It is the will of God that Christians should gather together regularly for mutual edification through Word and Sacrament, and that they should work together to promote the extension of God's pure Means of Grace throughout the world. See Luke 17:20, 2 Tim. 2:19, Eph. 4:4-6, Heb. 10:25, Mark 16:15.

We confess that the Lord has instituted the office of the Public Ministry so that His Means of Grace may be publicly administered for the well-being of His Church. Those in this office by virtue of God's call through the church perform their duties on behalf of the church and in the name and in the stead of Christ. We believe that no one should publicly preach or "exercise authority" over men in the church, this means that the pastoral office cannot be conferred upon women, and that it is God's will that only properly qualified men be called to this office. According to this same principle women should not exercise authority over men in the congregational decision-making process, such as by holding voting membership in an assembly which makes the final decisions for a church. (Because Christian men and women are all members of the Body of Christ and share in the privileges and duties of the "priesthood of all believers," the views of women should be taken into account when such decisions are made.) See John 21:15-18, Acts 20:28, Rom. 10:14-15, Eph. 4:11, 1 Tim. 3:1-7, Titus 1:5, 1 Cor. 14:34, 1 Tim. 2:12, 1 Pet. 2:9, Gal. 3:28.

Appendix VIII.

THE DOCTRINE OF THE CHURCH

I. Our Lord has created one church. Jesus refers to it as “my church.” In speaking to Peter, He said, "And I say also unto thee, That thou art Peter, and upon this rock I will build my church; and the gates of hell shall not prevail against it.” (Matt. 16:18) All true believers in Christ belong to this one church. (Ephesians 2:19-22) We give expression to our faith in this church in the Apostles’ Creed: “I believe in the Holy Ghost, the Holy Christian Church, the communion of saints.”
II. This church is found where the Word of God is proclaimed and the Sacraments are rightly administered. It is through these means that the Holy Ghost builds this church. We have assurance that the Word will not return void but that it will accomplish that which God pleases. (Cf. Isaiah 55:11)

III. God has given to the church (believers) the authority to preach the Gospel and administer the Sacraments. This is known as the office of the keys. Believers have the authority to exercise the keys individually and collectively. (John 20:21-23 and I Peter 2:9)

IV. It is God’s will “that Christians unite in order to preserve the means of grace pure and unadulterated, to use these means of grace for their own edification, to show the unity that exists among them, and to join hands in bringing the good news of salvation in Christ to others. Jeremiah 23:28; John 8:31-32; Acts 2:42; Psalm 133:1; Matthew 28:19-20.” (ELS Catechism question 247, pp. 146-147)

This normally is done through the external forms of the local congregation, synod, and denomination. Although it is God’s will that Christians gather for public worship, these external forms, as such, however, are not divinely instituted. “The kingdom of God cometh not with observation.” (Luke 17:20) Luther correctly says, “There is not a single letter in Holy Scripture saying that such a church (i.e., a ‘physical, external Christendom’), where it is by itself, is instituted by God … If they can show me that a single letter of Scripture speaks of it, I will recant my words.” (LW 39, 70)

The local congregation is the primary grouping because this is where Christians live and where they can readily and practically carry out the commands of God on a regular basis.

V. The authority in the church is the Word of God. When the Word is spoken by an individual, a local congregation, synod, or denomination, it is as valid as if the Lord himself spoke it from heaven. “He that heareth you heareth me.” (Luke 10:16)

VI. “As those who love God and want to remain true to His Word, we must see to it that we remain members of the true Church by sincere faith in Christ as our Savior; that we adhere to the congregation, synod, or denomination which teaches the Word of God in all its purity; that we do all in our power to maintain, promote, and extend God’s Kingdom and work by prayer, personal service and financial support; and that we avoid all false churches and all other denominations that profess a religion which is false. II Cor. 13:5; II Cor. 12:15; Matt. 7:15; I John 4:1; Romans 16:17; II Cor. 6:14.” (ELS Catechism Question 249, pp. 147-148)

VII. So far as the relationship among the various external groupings is concerned, Christians will be governed by the law of love and will want to do things decently and in order. In external matters we uphold the autonomy of the local congregation; also the advisory capacity of synod to the congregations, as asserted in our synodical constitution. (Ch. 5, Par. 4) This is the practice of the Evangelical Lutheran Synod.

ELS 1980
THE LORD’S SUPPER STATEMENT

On the basis of the Words of Institution (Matthew 26:26, 27; Mark 14:22, 24; Luke 22:19, 20; 1 Corinthians 11:23-25) and other Scripture passages concerning the Lord's Supper (1 Corinthians 10:16, 17 and 11:26-29)

1. We hold with Luther that "[the Sacrament of the Altar instituted by Christ himself] is the true body and blood of our Lord Jesus Christ, under the bread and wine, given to us Christians to eat and to drink." (SC VI, pp. 351)

2. We hold that "in the Holy Supper the two essences, the natural bread and the true body of Christ, are present together here on earth in the ordered action of the sacrament, though the union of the body and blood of Christ with the bread and wine is not a personal union, like that of the two natures in Christ, but a sacramental union ... " (FC SD VII 37, 38, p. 575f)

3. We hold that this sacramental union is in effect during the usus or actio: "Nothing has the character of a sacrament apart from the divinely instituted action (that is, if one does not observe Christ's institution as he ordained it, it is no sacrament). This rule dare not in any way be rejected, but it can and should be profitably urged and retained in the church of God. In this context 'use' or 'action' does not primarily mean faith, or the oral eating alone, but the entire external and visible action of the Supper as ordained by Christ: the consecration or words of institution, the distribution and reception, or the oral eating of the blessed bread and wine, the body and blood of Christ." (FC SD VII 85, 86, pp. 584f)

4. We hold that "it is the institution of this sacrament, performed by Christ, that makes it valid in Christendom, and that it does not depend on the worthiness or unworthiness of the minister who distributes the sacrament or of him who receives it, since, as St. Paul says, the unworthy receive the sacrament too. Therefore (we) hold that, where Christ's institution and command are observed, the body and blood of Christ are truly distributed to the unworthy too, and that they truly receive it." (FC SD VII 16, p.572)

5. We hold that it is the almighty Word of Christ "which distinguishes it from mere bread and wine and constitutes it a sacrament which is rightly called Christ's body and blood... 'When [if] the Word is joined to the external element, it becomes a sacrament'... The Word must make the element a sacrament; otherwise it remains a mere element." (LC V 10, p. 448)

6. We hold that "no man's word or work, be it the merit or the speaking of the minister, be it the eating and drinking or the faith of the communicants, can effect the true presence of the body and blood of the Christ in the Supper. This is to be ascribed only to the almighty power of God and the Word, institution and ordinance of our Lord Jesus Christ." (FC SD VII 74, p. 583)

7. We hold that the words of consecration repeated by the minister in a proper celebration of the Sacrament are the effective means by which the real presence of Christ's body and blood is brought into being. "For wherever we observe his institution and speak his words over the bread and cup and distribute the blessed bread and cup, Christ himself is still active through the spoken words by the virtue of the first institution, which he wants to be repeated ... 'No human being, but only Christ himself who was crucified for us, can make of the bread and wine set before us the body and blood of Christ. The words are spoken by the mouth of the priest, but by God's power and grace through the words that he speaks, 'this is my body,' the elements set before us in the supper are blessed.' ... 'This his command and institution can and does bring it about that we do not distribute and receive ordinary bread and wine but his body and blood, as his words read, "this is my body," etc., "this is my blood," etc. Thus it is not our work or speaking but the
command and ordinance of Christ that, from the beginning of the first Communion until the end
of the world, make the bread the body and the wine the blood that are daily distributed through
our ministry and office.' Again, 'Here, too, if I were to say over all the bread there is, "This is the
body of Christ," nothing would happen, but when we follow his institution and command in the
Lord's Supper and say, "This is my body," then it is his body, not because of our speaking or of
our efficacious word, but because of his command in which he has told us so to speak and to do
and has attached his own command and deed to our speaking." (FC SD V11 75-8, pp. 583-5)

8. We hold that "the words of institution are to be spoken or sung distinctly and clearly before
the congregation and are under no circumstances to be omitted. Thereby we render obedience to
the command of Christ, 'This do ...' And thereby the elements of bread and wine are hallowed or
blessed in (for) this holy use, so that therewith the body and blood of Christ are distributed to us
to eat and to drink, as Paul says, 'The cup of blessing which we bless,' which happens precisely
through the repetition and recitation of the words of institution." (FC SD VII 79-82, p. 584)

9. We hold that we cannot fix from Scripture the point within the sacramental usus when the
real presence of Christ's body and blood begins, yet we know from Scripture and we
acknowledge in the confessions that what is distributed and received is the body and blood of
Christ.

We understand Thesis Nine in the light of the following statements:

a) The words of consecration effect the real presence of Christ's body and blood in a valid
administration of the Lord's Supper (consecration, distribution and reception).

b) Because of this consecration by virtue of our Lord's original institution "the true body
and blood of Christ are really present in the Supper of our Lord under the form of bread and
wine and are there distributed and received." (AC X, p. 34; see AC XXII 6, p. 50; Ap X I, p.
179; Ap XXIV 80, p. 264; FC SD VII 10-11, p. 571) The Scripture and the Confessions,
therefore, teach that in the Supper the body and blood of Christ are received by the
communicant and also that the "minister who consecrates shows forth [tenders] the body and
blood of the Lord to the people" (Ap XXIV 80, p. 264; see also SC VI 1-2, p.351; SA Part III
VI 1, p. 311; AC XXII 6, p. 50; Ap X 4, pp. 179-80), that they are "truly offered with the
visible elements" (FC SD VII 10-11, p. 571; see also Ap X 1, p. 179), and that they are "really
present in the Supper ... under the form of bread and wine." (AC X, p. 34)

c) We reject any attempt to fix the mathematical point or exact moment when the real
presence begins.

d) We reject the teaching that the presence of Christ's body and blood is in any way effected
by the eating and drinking of the elements by the communicants.

e) We reject the doctrine of transubstantiation, i.e., that the earthly elements cease to exist
when the real presence of Christ's body and blood begins.

f) We reject any celebration of the Lord's Supper without communicants.

g) While one may hold a private opinion as to when the real presence begins, yet we reject
the dogmatic assertion that in a valid celebration of the Lord's Supper it must be maintained
that the body and blood are immediately present after the Words of Institution have been
spoken by the pastor or the dogmatic assertion that it must be maintained that the body and
blood are present only in the reception.

h) We reject the dogmatic assertion that the remaining elements in a valid celebration of the
Lord's Supper must be consumed; rather, we continue to uphold the practice of the church
down through the years that the remaining elements may be consumed, or be disposed of in a
reverent manner, or be saved for future sacramental use.
NOTE: References to and citations from the Book of Concord are according to the Tappert Edition.

ELS 1997

Appendix X.

Roles of Men and Women in the Church

On the basis of such Scripture passages as Genesis 1–3; 1 Corinthians 11:3-16; 1 Corinthians 14:33b-36; Ephesians 5:22-26; Galatians 3:28; 1 Timothy 2:11-15; 1 Peter 3:1-7; Romans 16 and Philippians 4:3 we teach:

1. God created man and woman in his own image, that is, he created them with a true knowledge of Him and with perfect righteousness and holiness. Even though our first parents lost this image in the fall into sin, yet God in his grace promised the Savior and in Him restored this image.

2. This spiritual equality of man and woman is a blessed reality, as St. Paul writes in Galatians 3:28: “There is neither Jew nor Greek, there is neither slave nor free, there is neither male nor female; for you are all one in Christ Jesus.”

3. Through faith in Christ all Christians are members of the universal priesthood of believers and as such are in full possession of all its rights and privileges and are exhorted to exercise them.

4. At the creation of man and woman God established an order, or structure, by assigning individual identities and roles to each sex. According to Genesis 2, Eve was created to be a helper to Adam and as such was to be under his headship.

5. The headship principle is clearly taught in the Old Testament. In Genesis 3:16 the Lord says to the woman: “Your desire will be for your husband, and he will rule over you.” The original structure at creation remained in effect after the fall into sin.

6. The headship principle is clearly set forth also in the New Testament. In I Corinthians 11:3 Paul says, “the head of the woman is man,” and in Ephesians 5 the apostle tells wives to submit to their husbands “for the husband is the head of the wife.” (Eph. 5:22-23) The apostle Peter refers to this headship principle when he singles out Sarah as an example in obeying Abraham and calling him lord. (cf. I Peter 3:1-7)

7. The headship of man in his role of leadership to which the woman is subordinate is therefore God’s arrangement for good order. (Genesis 1:31)

8. The prime example of the goodness and necessity of the headship principle is found in the relationship between God the Father and God the Son. (cf. I Corinthians 11:3) Biblical Christianity has always taught that the Father and the Son are equally God; there is no difference in their degree of divinity. And yet in I Corinthians 15:28 the Son himself is said to be subject to the Father. It is interesting to note that here the same verb is used for the Son’s subjection to the Father as is used for the woman’s subjection to the man in Ephesians 5 and I Timothy 2. In I Corinthians 15:28 the purpose of the Son’s submitting to the Father is not to put the Son in an inferior position, but to bring about a beautiful plan. The purpose of the wife’s submitting to her
husband and of the woman’s being submissive within the Christian congregation is also to carry out a beautiful plan, viz., the establishment of a marriage that not only lasts but is also a wonderful harmony, and the establishment of an orderly and harmonious fellowship within the congregation.

9. Our Lord has revealed that He wants the headship principle to be upheld in the church. It is for this reason that the Lord has restricted the pastoral office to men. (cf. I Timothy 2:11-14 and I Corinthians 14:34ff)

10. The same principle applies to woman suffrage in the church. Scripture forbids the women “to have authority over a man.” (I Timothy 2:12)

11. However, this principle does not forbid consultation between men and women in the church. Informal meetings or forums may be held, therefore, at which women may have opportunity to seek information and express their views. But the final decisions are to be made by the men. The Lord himself has placed this responsibility upon the men and they are to carry this out in a manner that is sensitive to the feelings and wishes of also the women.

12. Scripture encourages women to use their talents in areas of church work which do not conflict with the headship principle or the public administration of the means of grace. As members of the priesthood of believers there is much for women to do in the church. In Romans, chapter 16, the apostle Paul commends Phoebe to the Christians at Rome as a servant (diakonos) of the church at Cenchreae and sends greetings to women who had been of assistance to him. He mentions Priscilla and her husband Aquila as “fellow workers in Christ Jesus” (v.3) and a certain Mary “who labored much for us.” (v.6) And in his letter to the Philippians he urges the congregation to “help those women who labored with me in the gospel.” (4:2) Nor should we forget the many women who ministered to our Lord during his earthly ministry whose names are recorded in the Gospels. Women may, for example, lend their counsel in open congregational forums; teach parochial school, Sunday school, vacation Bible school; direct choirs; serve on committees in advisory capacities; assist the pastor and elders in calling on the sick, shut-ins and singles; and also assist in works of charity in the congregation and community.

13. From the above passages it is evident that women used their talents in the Lord’s service and they were commended for it. The church today can learn from the early church to do the same, but always within the parameters which God himself has established. In the past there has been perhaps too much emphasis on what women are not to do rather than on what they are to do, thus giving some the impression women’s talents are neither needed nor appreciated.

14. While we must continue to uphold the scriptural principles so far as ordination of women and their exercising authority over the man is concerned, it is clear from the passages under study that women’s participation in the work of the Gospel is a blessing to the church. God has given the ministry of the Gospel to all believers; it is the office of the pastoral ministry that he has restricted to qualified men.

15. Finally, Christian men ought to take their leadership responsibilities seriously, and Christian women also have the responsibility of encouraging men to fulfill their obligations and duties of leadership.

16. When men and women labor together in the Gospel, taking heed to the Word and working within the scriptural limits, then truly God is glorified and the church is edified.

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